

BRITISH COLUMBIA
UTILITIES COMMISSION

Order

Number

G-116-01

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IN THE MATTER OF the Utilities Commission Act, R.S.B.C. 1996, Chapter 473

and

BC Gas Utility Ltd. 2001 Rate Design Application

BEFORE: P. Ostergaard, Chair

B.L. Clemenhagen, Commissioner) November 7, 2001

ORDER

WHEREAS:

- A. On February 5, 2001, BC Gas Utility Ltd. ("BC Gas") filed with the Commission an application for approval to implement certain rate design changes ("the Application") in its service areas; and
- B. The Commission, by way of Order No. G-21-01, established a Workshop and Pre-hearing Conference on February 28, 2001, for participants to discuss the issues in the Application and methods of proceeding with a Commission review; and
- C. At the Workshop and Pre-hearing Conference, participants requested that Commission staff hire an independent rate design consultant to validate the BC Gas Cost of Service study, and to make the consultant's report available to participants; and
- D. The Commission considered the request of the participants at the Pre-hearing Conference and, by Order No. G-32-01, approved the hiring of an independent rate design consultant to conduct a review of the BC Gas Cost of Service study under the direction of Commission staff; and
- E. By Order No. G-32-01, the Commission established a process for information requests, responses and submissions to the Commission on the further review of the Application, which would follow circulation of the consultant's report; and
- F. By letter dated June 1, 2001, Commission staff circulated the consultant's report to Registered Intervenors and other participants in the Workshop and Pre-hearing Conference; and
- G. Following circulation of information requests and responses, Intervenors made submissions to the Commission on the merits of resolving the rate design issues through an oral or written public hearing or a negotiated settlement process; and
- H. After reviewing the submissions by BC Gas, Intervenors and other participants in the Workshop and Prehearing Conference, the Commission, by way of Order No. G-82-01, established a time frame for a further round of information requests, a workshop for September 11, 2000 and a Negotiated Settlement Process to start on September 17, 2001; and
- I. The Negotiated Settlement Process commenced on September 17, 2001 and continued on various dates through to October 3, 2001; and

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- J. The Negotiated Settlement Process culminated in a proposed Settlement Document, which was circulated to participants on October 15, 2001, with a request for letters of endorsement; and
- K. In a letter dated October 22, 2001, Commission staff circulated the proposed Settlement Document and participant comment letters to the Commission, BC Gas and all Intervenors and Interested Parties registered with the Commission with respect to the Application; and
- L. The Commission has considered the proposed Settlement Document, the Application, the letters of comment, and other submissions related to the Application; and
- M. The Commission finds that the proposed Settlement Document is in the public interest and should be approved.

NOW THEREFORE the Commission approves for BC Gas the Settlement Document attached as Appendix 1 to this Order.

DATED at the City of Vancouver, in the Province of British Columbia, this eighth day of November 2001.

BY ORDER

Original signed by:

Peter Ostergaard Chair

Attachment

BC Gas Utility Ltd 2001 Rate Design Application October 3rd, 2001 Settlement Document

Background

The British Columbia Utilities Commission, by Order No. G-75-00 dated August 4, 2000, directed BC Gas Utility Ltd. ("BC Gas") to file a comprehensive rate design application. BC Gas filed its Application February 5, 2001. The Commission issued Order No. G-21-01 that specified that the Commission would hold a Workshop and Pre-Hearing conference on Wednesday, February 28, 2001. As directed, BC Gas published the Notice of Workshop and Pre-Hearing Conference included in the Order in the appropriate news publications.

At the February 28th Workshop, BC Gas provided participants with a detailed review of the Application. During the Pre-hearing Conference, participants requested that Commission staff hire an independent rate design consultant to validate the BC Gas Cost of Service study and make the results of the study available to participants. By Order No. G-32-01 the Commission directed Commission staff to engage a consultant and also established a process for information requests, responses and submissions to the Commission on the further review of the Application following circulation of the Consultant's report.

Commission staff circulated the Consultant's report on June 1, 2001 to Registered Intervenors and other Workshop and Pre-hearing Conference participants. Information requests and responses followed and participants made submissions to the Commission regarding the merits of resolving the rate design issues through an oral or written public hearing process or a negotiated settlement process. On July 30, 2001, the Commission issued Order No. G-82-01 establishing a process for additional information requests and responses to be completed by August 31, 2001. This Order also established a second Workshop to be held on September 11, 2001, and directed that the Negotiated Settlement Process would commence on September 17, 2001.

Negotiations commenced September 17, 2001 and continued on various dates through to October 3, 2001. The parties represented during the settlement negotiations are listed on Attachment A.

Set out below are the terms of the settlement reached during those negotiations.

1. The Large Volume Transportation (Rate Schedule 22) interruptible delivery charge will be reduced by \$0.046/GJ to \$0.62/GJ from the current \$0.666/GJ. This will reduce total Rate 22 delivery margin revenue by approximately \$707,000 per year.

- 2. The decrease in delivery margin arising from the reduction of the Large Volume Transportation (Rate 22) interruptible delivery charge will be recovered through an increase in the Residential (Rate Schedule 1) delivery margin. This increase in the residential delivery margin is estimated to be \$0.009/GJ.
- 3. The Residential (Rate Schedule 1) Basic Charge, exclusive of any riders, will increase by \$1.34 per month from the current \$8.66 per month to \$10.00 per month. The increase in the Residential Basic Charge will be offset by a decrease in the delivery margin, so that the increase in the Residential Basic Charge will be revenue neutral. This decrease in the residential delivery margin is estimated to be \$0.139/GJ.
- 4. In order to achieve an economic breakpoint between Small Commercial Service (Rate Schedule 2) and Large Commercial Service (Rate Schedules 3/23) that approaches 2,000 GJ per year, Rate Schedules 2 and 3/23 will be revised as proposed by BC Gas in the Application under Tab 6, page 3.
- 5. All of the revisions to rates listed above will be implemented effective January 1, 2002 and will be calculated prior to any revisions to rates arising from the revenue requirements of BC Gas and prior to revisions to the charges paid by customers arising from the removal, imposition or alteration of rate riders effective January 1st, 2002.
- 6. The rates made interim pursuant to Commission Order No. G-75-00 will be made permanent effective January 1st, 2001.
- 7. No changes will be made to the charges for Backstopping, Balancing and Unauthorized Overrun gas. If BC Gas demonstrates that the services provided are being used inappropriately, proposals for changes can be made at that time.
- 8. The issues raised on behalf of Fording Coal and related to Columbia Service Area Rate Schedules 22B and 23 will be resolved separately between representatives of Fording Coal, BC Gas, and Commission staff.
- 9. The following definition of "Municipal Operating Fees" will be added to the Definitions in the General Terms and Conditions.

Municipal Operating Fees – Has the same meaning as Franchise Fees.

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There will be no other changes to the General Terms and Conditions at this time.

10. The costs incurred during this rate design proceeding by BC Gas including participant cost

assistance awards approved by the Commission will be recorded by BC Gas in a deferral account

and amortized over three years starting January 1st, 2002.

11. The participants agree that in an unbundled natural gas market, Margin to Cost ratios are more

indicative of cost incidence than Revenue to Cost ratios. Participants had various views regarding

the appropriate level of class Margin to Cost ratios, and how these should be used for establishing

rates, and did not reach any agreement in principle on these issues.

The settlement described above was reached by participants based on a wide range of information provided

in BC Gas' Application and associated information responses, workshop presentations, materials provided

by participants and their consultants, and discussions amongst the participants.

The settlement establishes rates effective January 1, 2002. The settlement is not based on, nor should it be

interpreted as, an acceptance by any participant of the Application's underlying principles or the positions

advanced by any participant; this includes the results of any particular cost of service study methodology,

the treatment of specific costs or classes of costs (including but not limited to the treatment of distribution

mains costs), and any of the rate design principles or proposals arising from the studies. Further, there is

no explicit or implicit agreement among participants as to the appropriate pricing methodology or discounts

to be applied in establishing interruptible rates.

Attachment

Negotiated Settlement Process

BC Gas Utility Ltd. 2001 Rate Design Application

List of Attendees:

BC Gas Utility Ltd. David Masuhara

Dietz Kellmann Michael Stulken Tom Loski Ed Moore Dan Lum

Cal Johnson, Counsel

Fasken Martineau DuMoulin

Avista Energy Canada, Ltd. Nick Caumanns

Ken Fuhr

Atlin Energy Management Inc. Kim DeSante

Inland Industrial Group David Bursey

Max Collett

Bull Housser & Tupper

Consumers' Association of Canada (B.C. Branch) et al., Richard Gathercole

BC Public Interest Advocacy Centre

BC Hot House Growers' Association Mark Kurschner

IGI Resources Inc. Jim Langley

Fording Coal Ltd. David Newlands

RT O'Callaghan & Associates Inc. Richard O'Callaghan

Lower Mainland Large Gas Users' Association

John Barnes

Peter Milne

Chris Weafer, Counsel

Owen Bird

Central Heat Distribution Limited Gerald Mitton

United Flower Growers Co-op Association John Sommer

B.C. Utilities Commission

Bill Grant

Jim Fraser Mark Gosling Eileen Cheng

Gordon Fulton, Counsel

Boughton Peterson Yang Anderson