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May 18, 2017

Andy Shadrack Box 484 Kaslo, BC V0G 1M0

Attention: Mr. Andy Shadrack

Dear Mr. Shadrack:

Re: FortisBC Inc. (FBC)

Project No. 3698896

2016 Long Term Electric Resource Plan (LTERP) and Long Term Demand Side

Management Plan (LT DSM Plan)

Response to Mr. Andy Shadrack (Shadrack) Information Request (IR) No. 2

On November 30, 2016, FBC filed the Application referenced above. In accordance with the British Columbia Utilities Commission Order G-197-16 setting out the Regulatory Timetable for the review of the Application, FBC respectfully submits the attached response to Shadrack IR No. 2.

If further information is required, please contact Joyce Martin at 250-368-0319.

Sincerely,

FORTISBC INC.

Original signed:

Diane Roy

Attachments

cc (email only): Commission Secretary

Registered Parties



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i. In my previous Shadrack IR No. 1, my initial guestions requested information 1 1 2 related to residential service sizes under 200 amps, to which FortisBC replied 3 (Exh. B-9), in part, that it did not have service size data for all its customers. 4 FortisBC's answer thus suggests that it has begun collecting such data and has it 5 for some of its customers. Is FortisBC now collecting service size information on 6 residential services under 200 amps, and if so, why?

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Response:

Service size information is required when connecting a new or upgraded service; however, this information is not maintained for any other use and is not limited to residential services or those under 200 amps.

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ii. Please provide the pro-rata amount by which each FortisBC non-net metering residential customer's annual bill would be increased as a result of having 'incremental' costs related to the net metering program service costs passed on to the other customers.

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Response:

The Commission determined that this IR is out of scope of the LTERP proceeding in its letter dated May 12, 2017 (Exhibit A-7). FBC respectfully declines to respond to this question.

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iii. It is my understanding, confirmed by BC Hydro, that the reading of bi-directional meters is automated. Why isn't FBC using an automated system to read its bidirectional meters?

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Response:

The Commission determined that this IR is out of scope of the LTERP proceeding in its letter dated May 12, 2017 (Exhibit A-7). FBC respectfully declines to respond to this question.

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FortisBC Inc. (FBC or the Company)

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2. Low consumption customers obviously pay a larger percentage of their electricity costs as service charges, whereas, on the other hand, high consumption customers pay a smaller percentage as service charges. Although I understand the rationale, simplistic as it may be, of customers kicking in equally to cover fixed costs, it also seems unreasonable, especially for low and fixed income seniors, that the existing rate schedule has the net effect of subsidizing high consumption customers at the expense of low consumption customers - an effect which seems, on the face of it, quite contrary to the intent of provincial energy objectives. What are FortisBC's thoughts on this, and does FortisBC have any suggestions towards rectifying a situation where those who are most frugal in using electricity, sometimes because they cannot afford to use more, end up paying the highest percentage cost to access that electricity?

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Response:

The Commission determined that this IR is out of scope of the LTERP proceeding in its letter dated May 12, 2017 (Exhibit A-7). FBC respectfully declines to respond to this question.

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- 20 3. In response to Shadrack IR #1.4.i, FBC stated:
- "FBC believes the view expressed by BC Hydro with respect to the potential 22 benefit of self-generation to be largely hypothetical and relevant to a high level of DG proliferation" 23
 - i. Are FBC's concerns about the negative impacts of Distributed Generation (DG), and NM in particular, to both the Company and its customers, equally hypothetical and only relevant to a high level of DG proliferation?

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Response:

FBC does not expect that either the potential benefits or negative impacts of small-scale DG. and in particular NM, will be observed without significantly higher levels of DG penetration than exists today.



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ii. Please comment on the likelihood that, during the life span of this LTERP, advances in renewable energy storage technology (ie batteries) for DG and NM will likely resolve many of the outstanding concerns of FBC.

Response:

The response to Shadrack IR 1.4.i indicated that "...FBC is severely limited in its ability to store energy for use in a later season as compared to the BC Hydro system." While battery technology is advancing, batteries are still best suited to store and discharge relatively small quantities of energy over limited periods of time. Battery storage of substantial quantities of energy for use in a later season is unlikely to be cost-effective during the life span of this LTERP.

iii. A number of North American utility regulators are allowing utilities to set interim caps on the amount of DG and NM electrical power that they have to accept as an overall part of their energy supply. Has FBC considered applying to the BCUC for a cap on the amount of DG and NM energy it has to accept as part of its overall energy supply plan? If not why not?

Response:

- The possibility of a program cap was discussed in the original 2009 Net Metering Application, Section 4.4 as follows:
- FortisBC is not proposing to cap the program participation at either a fixed amount or percentage of total system capacity at this time. FortisBC will, however, monitor program participation and may impose such a cap should it become necessary.
- The Company has not changed its approach to this matter.

iv. On Saturday, April 22nd the CBC news program The National reported that solar PV and wind sources now account for 5.2% of energy production across Canada. What percent of FBC's electricity sales is represented by solar PV and wind production?



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Response:

FBC does not currently have any solar PV or wind supply as part of its owned or contracted resources. However, some of FBC's market purchases are likely from wind and solar PV sources in the U.S, as explained in the response to BCUC IR 1.17.1.1.

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4. In response to BCUC IR#1.36.1, FBC stated:

"The Company has an established net metering program in support of small-scale customer-owned generation, which at the current compensation rates values the DG output delivered to FBC in excess of its value".

i. Since the NM program is a kWh exchange program, does this mean that, for this to occur with residential customers, the credited dollar (\$) value of the DG output, on an annualized basis, would have to exceed the overall purchase dollar (\$) value of kWh from the company of \$134.80 per MWh? (B-10 FortisBC Inc Net Metering (NM) Program Tariff Update Application: "For the residential class, this value is \$184,326,000/1,367,000,000 kWh = 13.48 cents/kWh")

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Response:

- 20 FBC offers the following to clarify the referenced passage.
- 21 Net Excess Generation (NEG) delivered to the FBC system is valued at the retail rate. For
- 22 residential customers, NEG is credited at either the Tier 1 or Tier 2 rate of Rate Schedule 01
- 23 (currently \$0.10117 and \$0.15617 per kWh respectively).
- 24 Both the Tier 1 and Tier 2 rate are above the value of the energy, which is equal to the cost of
- alternate sources of supply that would be available at the time.

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- ii. In response (Exh. B-4) to BCUC IR#1.21 in FBC's Net Metering Program Tariff Update Application, FBC stated:
- "With respect to the NEG [Net Excess Generation] sold to FBC, since the Company accumulates NEG for customers as a dollar amount on the account, the exact kWh's are not available. Instead, the annual total of payments to the three customers are listed:



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| 1 | 2013 \$4,345 |
|--------|--|
| 2 | 2014 \$8,830 |
| 3 | 2015 \$16,926 |
| 4 5 | 2016 \$34,402" (Net Metering Program Tariff Update Application Exhibit B-4 BCUC IR 2.1) |
| 6 7 | In response (Exh. B-6) to BCSEA IR#1.2.2 in FBC's Net Metering Program Tarif Update Application, FBC stated: |
| 8 | "In the analysis completed for Order G-59-16, there were 9 customers who, over |
| 9 | the 36 months, had NEG that would have been purchased by the Company |
| 10 | These customers had a total of approximately 518,000 kWh of NEG over tha |
| 11 | periodOver the 36 months, these net kWh would have a value of approximately |
| 12 | \$68,000 for an average value of \$0.13/kWh". |
| 13 | Is it three or nine NM customers who produced NEG? Please explain the |
| 14 | apparent discrepancy. |
| 15 | |

16 **Response:**

There is no discrepancy as the responses provide different information. The response to BCUC IR 1.2.1 contained information on amounts actually paid by FBC to the 3 customers in question, while the response to BCSEA IR 1.2.2 provided information, as requested, on the estimated amount of positive NEG for the program participants who (in reference to the previous IR) will have a positive NEG balance after a 12 month period. This represented an estimate of positive annual NEG that may or may not end up being paid by the Company.

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iii. Why did FBC state that "the exact kWh's are not available" when, as shown on the bill which I have attached as an appendix to my Final Argument in FBC's Net Metering Program Tariff Update Application, the delivered and received kWh

under the net metering program are stated specifically?

31 Response:

The IR in question requested the NEG sold to FBC. This amount is only carried forward as a single dollar amount in the account balance and is therefore a blending of kWh credited at the Tier 1 and Tier 2 rates of the RCR.



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Of the 86 NM customers in 2016 (at time of filing of FBC's Net Metering Program iv. Tariff Application), how many of these customers, on an annualized balance basis, were being compensated for NEG at a rate higher than the retail rate that they were being charged?

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Response:

10 The Commission determined that this IR is out of scope of the LTERP proceeding in its letter 11 dated May 12, 2017 (Exhibit A-7). FBC respectfully declines to respond to this question.

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Without providing any customer identification, please list, in order of amount of ٧. compensation for NEG, each customer whose annual gross compensation for NEG exceeded the gross amount payable for electricity purchased from FBC. both net and with the addition of the Basic Charge and GST. Please also include the respective MWh price for both electricity received by FBC from the customer, and delivered from FBC to the customer.

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Response:

The Commission determined that this IR is out of scope of the LTERP proceeding in its letter dated May 12, 2017 (Exhibit A-7). FBC respectfully declines to respond to this question.

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With reference to FBC's response (Exh. B-10) to Shadrack IR #1.20.a in FBC's vi. Net Metering Tariff Update Application, what percentage of the MWh dollar (\$) values, on an annualized basis, transferred from DG customers in the NM program exceed in dollar (\$) value the residential retail rate of \$134.80 per MWh?

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Response:

35 The Commission determined that this IR is out of scope of the LTERP proceeding in its letter 36 dated May 12, 2017 (Exhibit A-7). FBC respectfully declines to respond to this question.



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4 In FBC's response to Scarlett IR# 1.1.d in Exh. B-8 and to Shadrack IR#1.5.1 in Exh. B-5. 5 9, FBC stated:

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"...it is only the net metering customers that, under the current rate structure, have the ability to reduce their contribution to fixed costs to zero, or negative, despite remaining connected to, and using the FBC system."

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In the case of a residential NM customer subject to a blended rate of \$134.80 per MWh (Shadrack IR #1.20.a, Exh. B-9) in 2016, would it be correct to say that, in order to completely offset the annual cost of that customer's basic charge, that customer would have to transfer an additional 1.421 MWh of electricity above their annualized kWh consumption level?

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Response:

The Commission determined that this IR is out of scope of the LTERP proceeding in its letter dated May 12, 2017 (Exhibit A-7). FBC respectfully declines to respond to this question.

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- 6. BC Hydro recently undertook a survey of customers and received 230 responses which are being included as part of their Net Metering Evaluation Report to be submitted to the BCUC on April 30. BC Hydro also now provides monthly net metering stories and photographs on their website, such as the one about the Village of Alert Bay's bold move towards net metering.
 - Why isn't FBC similarly engaged in active consultation with its NM customers. i. and taking similar steps to promote and publicize its NM program?

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Response:

- 30 The Company does not believe that its public consultation and promotional activities should 31 mimic those of another utility that operates within a distinct service area and under different 32 circumstances.
- 33 FBC does note, however, that it recently completed two extensive surveys on customer 34 awareness, knowledge, and attitudes towards electricity generated from solar PV installations,



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receiving input from over 1,000 customers. The information gathered from this exercise informed the Company's Application for Community Solar Pilot Project recently filed with the Commission.

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ii. Why is FBC's approach to NM so radically different from that of BC Hydro?

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Response:

FBC's approach to NM is not radically different from that of BC Hydro. The Company recently filed an application for certain changes to its NM program, which successfully aligned the billing calculation with that of BC Hydro, and sought to include the use of a kWh Bank (also in alignment with BC Hydro), which was not approved by the Commission and is the subject of a current reconsideration application.

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- 7. In FBC's response (Exh. B-2) to BCUC IR#1.10.4, FBC stated:
- 19 "FBC has a net metering program that is generally consistent with that of BC 20 Hydro"
- On its website, BC Hydro currently describes its NM program as follows:

 "Generation options for homes, businesses"

Our net metering program is designed for those who generate electricity for their own use. When you generate more than you need, you sell it to us. When you don't generate enough to meet your needs, you buy it from us.

When you sell to us, you get a bill credit towards your future electricity use. If you still have an excess credit at your anniversary date of joining the program, we'll pay you for the electricity at the rate of 9.99 cents per kilowatt hour (kWh). It's that simple.

By the numbers

- Since 2004, over 900 customers have been participating in our net metering program.
- Over 95% of customers chose to install a solar photovoltaic system.



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- A typical home generally consumes 11,000 kWh/year. A typical solar installation on a residential roof is 4 kilowatt (kW) in size with 16 solar panels, which in B.C., generates 4,400 kWh of electricity over a year.
- On average, solar systems of this size can cost about \$14,500. Based on BC Hydro's step 2 of its <u>Residential Conservation Rate</u>, payback on your investment is about 23 years (including savings from the Rate Rider and GST (<u>https://www.bchydro.com/energy-in-bc/acquiring_power/current_offerings/net_metering.html</u>)

Please explain how FBC's application and reconsideration application to lower its NM NEG RS 95 tariff price from retail rates to PPA Tranche 1 BC Hydro RS 3808 wholesale rate of between \$47 to \$56 per MWh, when BC Hydro has a NEG RS1289 tariff rate of \$99.90 per MWh above its Tier 1 retail rate of 85.80 per MWh, is consistent with that of BC Hydro, who have raised their NEG price twice since inception of their NM program in 2004?

Response:

- Please refer to the response to Shadrack IR 2.6ii for a discussion of the general alignment between the NM programs of FBC and BC Hydro.
- BC Hydro noted at page 15 of its 2013 Net Metering Evaluation Report #3 that, "Generally speaking, the economic value of customer self-generation to BC Hydro and non-participating customers is measured in terms of avoided costs because customers supply part or all of their own electricity." Thus, FBC concludes that BC Hydro has determined \$99.90 per MWh is the avoided cost for power on its system for this purpose, whereas FBC considers that the most reasonable proxy for its avoided cost of power is the rate at which it is able to purchase power under its PPA with BC Hydro.
 - FBC notes that the Commission has previously provided context for the comparison of rates and programs of different utilities, stating:

FortisBC operates with a different set of supply resources and with a different customer base in terms of geography, population density and the residential/commercial/industrial mix it faces. The Commission Panel has no mandate, nor does it find it appropriate, to require FortisBC to manage its utility business to produce rates or programs identical to those of BC Hydro. The Commission Panel believes that FortisBC's responsibility is to provide safe and reliable service in a cost-effective manner consistent with British Columbia's energy objectives. To do so, FortisBC must design and manage its system based on the resources available to it and the needs of its customers. This, at



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| 1 | times, may result in rates that are greater than those of BC Hydro and potentially |
|---|--|
| 2 | times when they are less.1 |

8. BCIT recently installed solar PV EV chargers https://www.bchydro.com/news/conservation/2016/solar-powered-ev- charging.html

. With reference to FBC's response (Exh. B-2) to BCUC IR#1.7, has FBC considered promoting household NM with a combination of battery storage to offset the intermittent need for EV charging?

Response:

FBC is currently assessing the expected impact that the uptake of EV will have in its service area and will implement an appropriate strategy based upon the results of its analysis. At the current time, no individual solutions have been either proposed or dismissed.

ii. With reference to FBC's response (Exh. B-2) to BCUC IR#1.9.1, 1.9.2, 1.9.3 and 1.9.4, and in accordance with section 2(h) of the Clean Energy Act, why is FBC not promoting the NM program "to encourage the switching from one kind of energy source or use to another that decreases greenhouse gas emissions in British Columbia", as a means to assist natural gas customers lower their carbon footprint and switch to electric heat?

Response:

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The Company believes that the reasons for not promoting NM for the purpose suggested are already contained in the responses to the BCUC IRs referenced, including the following from the response to BCUC IR 1.9.1:

FBC's strategy has been neutral to customer fuel switching from natural gas to electricity, however the electricity/natural gas rate difference indicates a customer would not be incented to do so based on the current five-fold differential. If a customer chooses to proceed with switching to electricity, despite the rate differential, they are likely motivated to do so for non-economic reasons.

¹ BCUC Decision on FBC's 2012-13 Revenue Requirements application, Page 20



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In addition, FBC has no visibility or control over installations that occur on the customer side of the meter. Net Metering without the removal of a fossil fuel heat source has little or no impact on GHG emissions since energy being displaced is predominantly sourced from other renewable resources. There is no assurance that any GHG reductions stemming from the scenario suggested would persist given that a natural gas appliance could be reintroduced in the future.

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10 11 iii. By offsetting part of their annual consumption level, would it be possible for a NM customer to altogether eliminate Tier 2 costs for electric heating, becoming load neutral instead of load building?

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Response:

- 15 Yes, it is possible for NM customers to reduce their consumption to less than 800 kWh in a
- month by intermittently delivering energy to the FBC system that offsets energy required from
- 17 FBC at other times. 800 kWh is the monthly consumption threshold at which the second tier of
- 18 FBC's Residential Conservation Rate takes effect.
- 19 NM customers typically offset a portion of their consumption through self-generation, and may
- 20 also reduce the peak load placed on the FBC system. FBC does not understand the reference
- 21 to load neutrality in this context.

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iv. Could a natural gas customer who lowers or eliminates their current electrical consumption through NM enrollment potentially switch from natural gas to electric heating at Tier 1 rates, becoming load neutral instead of load building?

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Response:

- The only factor leading to the avoidance of billing at the Tier 2 rate is that consumption in a billing period remains below the threshold.
- 32 If a customer has electric heat, whether or not they previously heated with natural gas, and can
- 33 limit consumption to below the threshold, whether by NM or some other means, they will be
- 34 billed only at the Tier 1 rate.



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NM customers typically offset a portion of their consumption through self-generation, and may also reduce the peak load placed on the FBC system. FBC does not understand the reference to load neutrality in this context.

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9. In its response to BCUC IR# 1.10.2 in Exh. B-2, FBC stated:

8 "...the Company can offer some comment based on its role as a public utility, but 9 not from the perspective of furthering public policy objectives that may be 10 unrelated to how the Company evaluates its options for meeting load.

Should siting and permitting requirements be modified for DG? Not a consideration for the utility

Should DG technologies be supported by financial incentives, subsidies, or public funding of R&D? Not a consideration for the utility"

i. Would it be fair to sum up FBC's attitude towards DG, including programs such as NM, that as long as DG does not interfere with the Company's ability to provide the maximum return for its shareholders, FBC will continue to tolerate the existence of a NM program?

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Response:

No. The regulated return of FBC is unaffected by the activities of Net Metering customers or DG in general. FBC's approved regulatory treatment ensures that variances from forecast revenue and power purchase expenses are flowed through to customers such that these amounts do not affect the earnings of the Company.

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ii. Would it also be fair to say that FBC, a private corporation, differs from BC Hydro, a Crown corporation, in that FBC places the interests of its shareholders above those of the public?

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Response:

- 33 FBC does not place the interests of its shareholders above those of its customers or the public.
- 34 The Company is committed to providing energy to its customers safely, reliably, and at the



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lowest reasonable cost. FBC operates under the regulation of the BCUC, which establishes FBC's rates and approves its allowed return on equity in accordance with the *Utilities Commission Act*.

10. In its response to BCUC IR# 1.11.1 in Exh. B-2, on the issue of diversifying the Company's LTERP portfolio to include small and large scale self-generation, FBC stated:

"In the view of FBC, while some net benefits may exist for a DG installation of any size they are situational, difficult to determine and limited by the fact that an increase in customer owned, clean self generation of any scale primarily serves to offset the clean and renewable generation that currently makes up the vast majority of the Company's resource portfolio".

In contrast, B.C. Hydro completed a study in 2012, which projected a 12% to 31% decrease below the 1961-1990 average in summer inflows to Kootenay Lake by the 2050s, and in which it stated:

"Summer stream-flow and hence water availability during summer will very likely decline across the province. Snow-melt will start earlier and flows will peak earlier. This has already been observed over the past few decades. Snow-melt-dominated watersheds in southeastern B.C., for example Arrow and Kootenay Lakes, will experience higher flows during winter and lower flows during late summer, but will very likely remain snow-melt-dominated.

". . . Glaciers are projected to continue retreating under all future climate scenarios. Under a warming climate, the contribution of glacier melt to streamflow initially increases but eventually declines as glaciers shrink. Evidence shows that B.C. glaciers are already shrinking and studies suggest that the glacier melt contribution to stream-flow is already declining. In the Mica basin, approximately 60 per cent of glacier cover is projected to disappear by 2050 and 85 per cent by 2100. Some scenarios show a complete loss of glaciers in the region by 2100." (Jost, G. & Weber, F., 2012. "Impacts of Climate Change on B.C. Hydro's Water Resources" at pp. 24-25)

In light of the projections made in this study for BC Hydro, is it prudent for FBC to rely so heavily on both self-generated and contracted electrical power, from the Kootenay and Columbia River systems?



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2 Response:

FBC owned and contracted generation on the Kootenay River is from clean and renewable sources and represent the lowest cost resource options in FBC's portfolio. FBC does not purchase from any resource directly on the Columbia River, rather its PPA with BC Hydro is from BC Hydro's overall portfolio and is subject to the entitlements under the Canal Plant Agreement discussed in Section 5.1 of the LTERP. As shown in Table 8-1 of the LTERP, the PPA with BC Hydro represents one of the lowest cost resource options, and as discussed in the LTERP, purchases from BC Hydro are considered to be 98 percent from clean and renewable resources. Therefore, FBC believes that it is prudent to rely on these resources. Furthermore, FBC's peak demand requirements are in the winter, and so any shifting of water flows from the spring run-off period, when prices are typically lowest, to the winter period when FBC has the greatest demand, will result in FBC's owned and contracted resources on the Kootenay River being even more valuable to its portfolio.

FBC's preferred resource portfolio, as discussed in Section 9.2.6 and Table 9-2 of the LTERP, incorporates new resources after 2026 including wind and an SCGT plant and, if required, they could be located in the Okanagan to provide geographic diversity.

11. A 2009 study by Lausanne's EPFL technical university forecasted a decline in Swiss hydro generation from 46 to 60 per cent by the year 2035 as precipitation declines and total energy use increases. And that's based on a forecast runoff decrease of just 7 per cent by the year 2049, and includes forecasted precipitation changes ("Glacier BC Hydro's Melting Batteries", Tyee, February 6th 2012 http://thetvee.ca/News/2012/02/06/Glacier-Hydro/).

With reference to FBC's response to Resolution IR# 1.8 in Exh. B-8, FBC stated that 77% of total electrical resources came from FBC self-generation and Brilliant plant generation, and a further 15% from BC Hydro and other IPP's.

i. How would a 7% decline in spring freshet runoff, and overall annual river flow, impact electrical generation from 92% of FBC's hydro-electric generation of resources?



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Response:

- 2 The calculation of FBC entitlements under the CPA is a very complex process that is based on
- 3 50 years of historical streamflow data. There is no current process in place with BC Hydro to
- 4 change the streamflow data and FBC believes that it will not change during the LTERP period.

5 FBC entitlements are based on natural stream flows before the Libby and Duncan dams and 6 natural stream flows are subject to much greater variability throughout the year than regulated 7 stream flows. A 7 percent reduction in stream flow during the freshet is likely to have little to no 8 impact on FBC entitlements because, for entitlement calculation purposes, the amount of water 9 available greatly exceeds generation capability. A reduction in natural stream flow over the 10 winter would negatively impact FBC entitlements but such a reduction is not likely. As stated in 11 the BC Hydro study cited in the introduction to Shadrack IR 2.10 "for example Arrow and 12 Kootenay Lakes, will experience higher flows during winter". A small shift to earlier snow melt in 13 March and increased rain over the winter could result in overall entitlement increases at the time

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ii. What contingencies has FBC made if BC Hydro cannot supply PPA Tranche 1 resources due to an inability to meet its own direct customers' electrical needs?

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Response:

it is most needed by FBC.

FBC has the same load priority as BC Hydro's other customers. Therefore, any cuts that BC Hydro is forced to make will be shared by FBC along with all other BC Hydro customers. FBC expects that this would be a very rare event, and that if it were to occur, FBC would work closely with BC Hydro, alternate suppliers, regional industrial operations and its customers to minimize any disruptions. In the LTERP portfolio analysis, FBC considers the BC Hydro PPA to be always available.

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iii. What percentage of the FBC's remaining market source portfolio, of 8%, also comes from hydro-electric sources?



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Response:

- 2 As discussed in the responses to BCUC IRs 1.17.1.1 and 2.65.1, FBC market purchases are
- 3 not from specific sources, and are assumed to be based on a general mix of generation
- 4 resources in the region. Hydro generation represented 58 percent of the total generation in the
- 5 Pacific Northwest in 2016².

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9 12. With reference to FBC's response to BCUC IR# 1.11.2 in Exh. B-2, with respect to FBC's statement that risk is only mitigated by FBC interconnection requirements when a customer advises FBC of the interconnection, please explain the circumstances under which a customer supplying electricity might connect into the grid without FBC's knowledge.

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Response:

16 Please refer to the response to BCUC IR 2.74.4.

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13. With reference to FBC's response to BCUC IR# 1.11.3 in Exh. B-2, is it correct that this issue only becomes a problem when DG displaces more power than is being consumed in a local area network, and therefore at the point where electrical power has to be exported further along the transmission grid to be consumed?

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Response:

If DG output is high enough that it results in reverse power flow along an entire distribution feeder and requires export into the transmission grid for consumption, then yes, it is expected that some or all of the concerns expressed in the response to BCUC IR 1.11.3 would need to be mitigated. However, voltage stability issues can occur even when DG does not result in reverse power flow on a distribution feeder. Undesirable interactions between the utility's control and protection devices and those same devices at the customers' DG installations would primarily be expected to become an issue when the amount of connected DG is comparable to the load

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² Energy Information Administration (EIA). Electricity Data Browser URL: http://www.eia.gov/electricity/.



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1 connected to the feeder or results in reverse power flow on a substantial portion of a distribution 2 feeder. As indicated in other responses, this is a topic continuing to be studied by FBC and 3 other utilities.

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With reference to FBC's response to BCUC IR# 1.11.4 in Exh. B-2, BC Hydro currently has a residential customer daily fixed charge, or "Rate Rider", of 18.99 cents per day, while the current FBC equivalent is approximately 52.5 cents per day. Can you please provide a breakdown of the fixed plant and equipment costs as well as any other explanation of why FBC's daily fixed cost charges to residential customers appear to be nearly five times greater than BC Hydro's?

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Response:

The Commission determined that this IR is out of scope of the LTERP proceeding in its letter dated May 12, 2017 (Exhibit A-7). FBC respectfully declines to respond to this question.

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ii. With further reference to FBC's response to BCUC IR# 1.11.4 in Exh. B-2, is it correct that power transferred from a NM customer's system has the potential to displace electricity which would otherwise have been produced/purchased and transmitted from a greater distance away and therefore, as suggested by BC Hydro, the potential exists, at sufficient volume, for DG to offset certain fixed costs?

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Response:

- BCUC IR 1.11.4 relates to the ability of a NM customer to reduce their total bill during a billing period to the extent that it is below the minimum amount billed to other customers equal to the Customer Charge. This portion of the bill is intended to recover a portion of the fixed costs allocated to each customer.
- In the hypothetical scenario where there were enough NM customers and their loads showed enough diversity that the Company could reflect a lower load in future system planning, any reduced cost would be reflected in the rates of all customers. These rates, as the new baseline,



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would then be subject to exactly the same possibility of having NM customers pay an amount lower than whatever the appropriate minimum charge is at the time.

i. With reference to FBC's responses to Shadrack IR#1.6ii and IR#1.14i in Exh. B 9, please explain how FBC's responses meet the objectives of the 2007 BC
 Energy Plan which, at p. 28 state:

"Work with BC Hydro and parties involved to continue to improve the procurement process for electricity.

"Ensure BC Hydro considers alternative electricity sources and energy efficiency measures in its energy planning for remote communities" (http://www2.gov.bc.ca/assets/gov/farming-natural-resources-and-industry/electricity-alternative-energy/bc_energy_plan_2007.pdf).

Response:

FBC's response to Shadrack IR 1.6ii discusses the LTERP objectives in the context of the *CEA* objectives of energy self-sufficiency and promotion of economic development for First Nations and rural communities. FBC notes that it places emphasis on its first objective of ensuring cost-effective, secure and reliable power for customers over the other objectives relating to providing cost-effective DSM and ensuring consistency with provincial energy objectives (for example, the applicable *CEA* objectives). While FBC specifically mentions the *CEA* as an example in the last objective of the LTERP (see Section 1.3), other applicable provincial energy objectives, such as those in the 2007 Energy Plan, are also appropriate.

In the response to Shadrack IR 1.14i (and Shadrack IR 1.6iii to which it refers), FBC states that it is not able to provide the cost comparisons for producing and delivering power to the Kootenay region versus to the Boundary and Okanagan regions and supports the concept of postage stamp rates throughout its service territory.

The reference in the 2007 BC Energy Plan to improving the procurement process for electricity relates to the B.C. government's plan to work with BC Hydro and parties involved to continue to improve the Call for Tender process for acquiring new generation³. FBC does not require a Call for Tender process and, as noted in Section 1 of the LTERP, FBC does not require any new

³ http://www2.gov.bc.ca/assets/gov/farming-natural-resources-and-industry/electricity-alternative-energy/bc_energy_plan_2007.pdf, page 15.



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- 1 resources for the next ten years given that its current strategy of the optimization of the PPA
- 2 with BC Hydro and market purchases provides cost-effective and reliable power for customers.
- 3 However, as the PPA rates are indirectly impacted by BC Hydro's procurement strategies and
- 4 processes (please refer to the response to CEC IR 1.1.6), FBC is in favour of an efficient and
- 5 competitive procurement process by BC Hydro.
- 6 The reference in the 2007 BC Energy Plan to ensuring BC Hydro considers alternative
- 7 electricity sources and energy efficiency measures in its energy planning for remote
- 8 communities is related to bringing clean power and providing development opportunities to
- 9 remote communities, such as Atlin in Northern B.C.4 Unlike BC Hydro, FBC does not have any
- 10 remote communities to serve but has considered alternative energy sources and energy
- 11 efficiency measures in its preferred DSM level and portfolio, which best balances the LTERP
- objectives, as discussed in Sections 8.1.1 and 9 of the LTERP. As discussed in Section 8.2.9, if
- 13 new supply-side resources are needed in the future, FBC would consider generation projects
- 14 that promote First Nations and community development if they are competitive with the cost of
- 15 alternative resources and meet the LTERP objectives.
- 16 Generally speaking, FBC's LTERP objectives are consistent with provincial objectives, including
- the applicable objectives in the *CEA* and 2007 BC Energy Plan.

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ii. With further reference to FBC's responses to Shadrack IR#1.6ii and IR#1.14i in Exh B-9, explain how FBC's responses allow it to meets the objectives of the *Clean Energy Act* at 2(I) and (k) which state:

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"foster the development of first nation and rural communities through the use and development of clean or renewable resources"

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"encourage economic development and the creation and retention of jobs"?

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Response:

Please refer to the responses to Shadrack IRs 2.15i and 1.7i.

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http://www2.gov.bc.ca/assets/gov/farming-natural-resources-and-industry/electricity-alternativeenergy/bc_energy_plan_2007.pdf, page 16.



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| 1 | 16. The | Clean Energy Act also states at 2(i) that one of BC's energy objectives is to: |
|--------------------------------------|-----------------|--|
| 2 | | "encourage communities to reduce greenhouse gas emissions and use energy efficiently." |
| 4 5 | | With reference to FBC's evidence in Shadrack IR#1.8.i, the Company states that its: |
| 6 7 | | "GHG emissions represent only about 0.078 percent of total provincial GHC emissions". |
| 8 9 10 11 12 13 14 | i. Response: | Does this 0.078% emission figure refer solely to FortisBC (electricity) or does i include FortisBC Energy Inc. (natural gas), FortisBC Alternative Energy BC Services, FortisBC Energy (Vancouver Island) Inc., FortisBC Energy (Whistler Inc., Fortis Energy Utilities, FortisBC Midstream Inc. and Fortis BC Utilities combined? |
| 16 17 18 | It refers solo | ely to the electric utility, FBC. |
| 19 20 21 22 | ii. | If not, what would be the combined GHG percent total of provincial GHG emissions for all FortisBC companies and subsidiaries operating in BC in 2016? |
| 23 | Response: | |

26 The GHG emissions for the combined entities of FBC (electricity utility) and FortisBC Energy

information.

2015, which is the most recent data available.^{5,6}

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Based on FBC 2015 GHG emissions of 0.031 million tCO2e and FortisBC Energy Inc. 2015 GHG emissions of 0.12 million tCO2e and the 2015 value of B.C. GHG emissions of 62.7 tCO2e in the B.C. Greenhouse Gas Inventory

This question is not relevant to the review of the LTERP, however FBC provides the following

Inc. (natural gas utility) as a percentage of the provincial GHG emissions is 0.24 percent in

http://www2.gov.bc.ca/gov/content/environment/climate-change/data/industrial-facility-ghg.

Excludes Fortis Midstream Inc., acquired in 2016, and FortisBC Alternative Energy Services Inc., as emissions from sources such as renewable natural gas, district heating stations, and heat exchange units do not meet the reporting threshold required under the B.C. Greenhouse Gas Industrial Reporting and Controls Act.



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With reference to FBC's responses to Shadrack IR#1.8.iv in Exh. B-9 and to BCUC

IR#1.14.1 in Exh. B-2, at Table 1 the UPC (Use per Customer) residential electricity consumption rate is stated as averaging 12.1 MWh per year between 2012 and 2014,

and 11.8 in 2016. Our household had an average UPC rate of 3.2 MWh between 2012

and 2014 before we joined the NM program, and a UPC rate of 1.3 MWh after one full

Using data from residential NM customers, what would be the average UPC rate

What would be the change in the residential UPC rate if 5% of residential

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Response:

i.

- 14 Using a limited analysis of 53 of the customers that joined the NM Program in the last 5 years.
- 15 FBC estimates the UPC of NM customers to be slightly above that of customers in general at
- 16 approximately 14.6 MWh and 13.2 MWh before and after joining the Program respectively. This
- 17 represents an average UPC reduction of approximately 10 percent.

customers joined the NM program?

before and after joining the NM program?

year of belonging to the program.

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23 24 Response:

ii.

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Based on the limited data available to prepare the response to Shadrack IR 2.17i, FBC assumes that the NM program could result in a 10 percent decline in the residential UPC for

program participants. The following table is based on applying a 10% UPC reduction to 5

28 percent of the residential customers.



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Table 1: Before and After-Savings UPC values if Five Percent of Customers Joined NM Program

| | UP | C |
|------|----------------|---------------|
| | Before-Savings | After-Savings |
| 2016 | 11.74 | 11.73 |
| 2017 | 11.74 | 11.74 |
| 2018 | 11.74 | 11.76 |
| 2019 | 11.74 | 11.79 |
| 2020 | 11.74 | 11.81 |
| 2021 | 11.74 | 11.82 |
| 2022 | 11.74 | 11.83 |
| 2023 | 11.74 | 11.84 |
| 2024 | 11.74 | 11.85 |
| 2025 | 11.74 | 11.86 |
| 2026 | 11.74 | 11.86 |
| 2027 | 11.74 | 11.87 |
| 2028 | 11.74 | 11.88 |
| 2029 | 11.74 | 11.89 |
| 2030 | 11.74 | 11.90 |
| 2031 | 11.74 | 11.90 |
| 2032 | 11.74 | 11.91 |
| 2033 | 11.74 | 11.92 |
| 2034 | 11.74 | 11.93 |
| 2035 | 11.74 | 11.94 |

iii. In 2016 our household produced approximately 2 MWh of electrical power with a 2.4 KW solar PV system. Please confirm that if 5% of FBC's current residential customers enrolled in the NM program and produced an average of 2 MWh of electrical power, that would be 11.5 GWh annually, or 0.0115 Terawatt hours (TWh).

Response:

13 Confirmed.



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1 iv. Please confirm, with reference to evidence in Net Metering Program Tariff
2 Update Application Exhibit B-4 (BCSEA IR#1.2.2), that over a 36 month period
3 as few as nine NM customers transferred to FBC 518 MWh of NEG electrical
4 power, .518 GWh.

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Response:

Not confirmed. The response in question (BCSEA IR 1.2.2) did not provide the amount of NEG delivered to FBC over the 36 month period by these customers. Rather, the response provided the amount of kWh that would be purchased at the end of the billing years from the kWh banks of these customers as it was proposed in the Net Metering Tariff Update Application.

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i. With reference to FBC's response to BCUC IR#1.16.1 in Exh. B-2, please explain the difference between "actual" GWh and "normalized" GWh.

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Response:

- Actual GWh is the actual electric load used by the customers during the year.
- Normalized GWh is the actual load, notionally adjusted for weather (temperature) variation from normal, thereby removing weather effects. Normalization factors are calculated based on the last ten years of data.

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ii. Please provide a table indicating the BCH Lardeau "actual", "normal" and "percent variance" annually back to 2009.



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1 Response:

Table 1: BCH Lardeau Forecast Variance (GWh)

| | | | | Variance | % Variance |
|------|----------|--------|------------|-------------|-------------|
| | | | | Forecast to | Forecast to |
| | | | Normalized | Normalized | Normalized |
| Year | Forecast | Actual | Actual | Actual | Actual |
| 2009 | 9.2 | 6.6 | 6.4 | (2.8) | -44% |
| 2010 | 9.4 | 9.4 | 9.5 | 0.1 | 2% |
| 2011 | 6.9 | 7.6 | 7.6 | 0.8 | 10% |
| 2012 | 6.9 | 6.0 | 6.0 | (0.9) | -14% |
| 2013 | 6.9 | 6.3 | 6.3 | (0.6) | -9% |
| 2014 | 6.9 | 6.3 | 6.3 | (0.7) | -10% |
| 2015 | 7.0 | 6.2 | 6.5 | (0.5) | -8% |

19. With reference to BCUC IR#1.18 in Exh. B-2, the BCUC recounts a statement on p. 31 of FBC's 2012 LTRP that:

"...in July 2006 it was required to purchase 1,680 MWh of energy from the market at an average price of \$225/MWh during a region wide hot spell".

Can you please explain why solar PV, especially if the NM program is developed and expanded, would not help offset an energy shortfall during any future region- wide "hot spell"?

Response:

Solar PV generation, if provided in a significant enough quantity on the FBC system, could help offset an energy shortfall during future region-wide hot spells. However, FBC's peak demand requirements are during the winter, generally after sunset, and generation from a Solar PV resource would likely not be available at that time.



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FortisBC Inc. (FBC or the Company) ng Term Electric Resource Plan (LTERP) and Long Term Demand Sic

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20. With reference to FBC's response to BCUC IR#1.23.2 in Exh. B-2, FBC stated:

"It is possible that small scale or larger clean DG resources could (i) defer the requirement for the anticipated network system reinforcements, and (ii) provide dynamic reactive support. In order to have this impact, the clean DG resources would collectively need to have availability factor, capacity factor, and dynamic reactive capability characteristics similar to a gas-fired generation plant. They will also need to be located in areas where the anticipated network system reinforcements are planned to occur".

Would this primarily be in the Okanagan and not the West Kootenay?

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Response:

Yes, the anticipated network system reinforcements referenced in the response to BCUC IR 1.23.2 are primarily in the Okanagan.

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17 21. With reference to FBC's response to BCUC IR#1.23.2.1 in Exh. B-2, FBC stated:

"FBC considers DSM savings to be reliable but non-firm resources, and thus cannot be counted on to defer network system reinforcements that are predicated on peak-load requirements"

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i. Given that FBC currently meets only 28% of peak load through self generation, have any of FBC's DSM offerings been designed to reduce peak load, and if not why not?

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Response:

DSM offerings have not been designed explicitly to reduce peak load. However, the majority of the measures offered in current DSM programs achieve both energy and capacity savings, which does result in reductions to peak load. FBC's capacity load forecast does not have a gap until 2028.

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1 ii. What, if any, DSM programs or other strategies has FBC considered to 2 encourage reduction of peak load? Have any such programs or strategies been 3 implemented? 4 5 Response: 6 Please refer to the response to Shadrack IR 2.21i. 7 8 9 10 22. With reference to FBC's response to Shadrack IR#1.9.i in Exh. B-9, what level of 11 penetration of NM as a percentage of electrical power sources would have to occur for 12 the kind of disruption contemplated to actually happen? 13 14 Response: 15 Please refer to the response to CEC IR 1.13.4. 16 17 18 19 23. With reference to FBC's response to Shadrack IR#1.9.ii in Exh. B-9, is not the reverse 20 also true, that is, that FBC can utilize: 21 "[T]these CPA resources [which] are hydro facilities that can ramp up or down as 22 required to support the integration of intermittent renewable energy resource"? 23 24 Response: 25 The statement above, made in response to BCUC IR 1.25.4, is true. However, FBC does not 26 agree that this statement is the reverse of the response to Shadrack IR 1.9.ii. The integration of 27 intermittent renewable energy sources is not addressed in the response to Shadrack IR 1.9.ii. 28 29 30 With reference to FBC's response to Shadrack IR#1.10.iii. in Exh. B-9, to clarify 31 24 i.

my previous question, given that electricity transferred from NM customers to the



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Company is given a dollar (\$) value, please create a table indicating the average

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MWh dollar (\$) value for electrical power transferred during the past five years from NM customers, both overall and for NEG specifically.

Response:

In responding to this round of information requests FBC has previously compiled information on a group of residential net metering customers with at least a full year of net metering participation. This group of 86 customers represents a sizeable percentage of the total number of program participants. In order to avoid duplicate effort, FBC is responding to this question using data from these customers which it believes will present a representative average as requested.

For the years in question, and prior to the change in billing methodology recently adopted by the Company (whereby the threshold in a stepped rate is applied only after the calculation of net-consumption has been performed), there is no distinction between the credits provided for overall versus NEG delivered to the FBC system. All energy delivered to the FBC system was valued at either the Tier 1 or Tier 2 Rate, depending on the amount, and regardless of the overall net load of the customer.

The average rate at which accounts were credited for energy delivered to the FBC system during the years 2012-2016 is found in the table below.

| Year | Average \$/MWh |
|------|-------------------|
| 2012 | 10.8 |
| 2013 | 11.8 |
| 2014 | 12.3 |
| 2015 | 12.6 |
| 2016 | 12.4 |

ii. With reference to FBC's response to Shadrack IR#1.10.iii. in Exh. B-9, FBC stated:

"These amounts are both in excess of the current lowest alternative source of power and the LRMC of the Company's preferred resource portfolio".



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Does this answer reflect an underlying assumption on the part of FBC that the cost of accepting transfers of electricity from NM customers is the same as the costs to the Company of producing electricity itself or purchasing electricity?

Response:

No. The referenced response indicates exactly the opposite of the interpretation posited by this question. That is, it indicates that where energy delivered to the FBC system by a NM customer is priced and credited to the customer at either the Tier 1 or Tier 2 rate of the RCR, it is much more expensive than alternate sources of supply, including the generation of FBC and purchases from other resources.

iii. Is there a difference in the kinds of variable and fixed costs incurred by FBC's own production of electricity versus the kinds of costs incurred when the Company purchases electrical power?

Response:

Yes. While the fixed costs associated with power purchases will vary according to the terms of individual contracts and may closely reflect the actual plant operation, they can also pertain primarily to minimum purchase provisions. FBC pays the actual costs to operate its own production facilities.

23 Please refer to the following table.

| Fixed Costs | | Variable Costs |
|------------------------|---|---|
| FBC Owned Generation | Cost of the asset, fixed labour | Water fees, variable O&M |
| FBC Purchased Power | 100% once contracted, except PPA where it is 75% of annual nomination and 50% of contract demand throughout the contractual period. | contracted then 100%. This also applies to hourly/short to medium |
| Net Metering Purchases | None | 100% |

iv. Please create a table that compares the fixed and variable costs to FBC of (a) producing electricity, (b) purchasing electricity from other sources, and (c) accepting the transfer of NM electricity.



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1 2 Response:

3 Please refer to the response to Shadrack IR 2.24.iii.

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7 25. With reference to FBC's response to Shadrack IR#1.10.v. in Exh. B-9, FBC stated three 8 different UEC values for DSM: Incremental, Average, and Actual Average.

> With reference to FBC's response to Shadrack IR#1.11.iv. in Exh. B-9, is the i. difference between the Actual DSM cost in 2016 of \$47, the Base Incremental value of \$88, and the UEC Average value of \$54, due to uptake of the program by customers?

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Response:

- 15 The differences between the Actual DSM cost in 2016 of \$47, the Base Incremental value of 16 \$88 and UEC Average value of \$54 are as follows:
- 17 The Actual DSM cost in 2016 of \$47 is the levelized cost of DSM programs in 2016:
 - The Base Incremental value of \$88 is the net present value (NPV) of the incremental costs of DSM programs over the LTERP planning horizon from 2018 to 2035 that is required to achieve the Base scenario level of DSM. The Base scenario represents approximately the same level of target savings that was approved pursuant to FBC's 2016 DSM Plan and that was provided for in the approved 2017 DSM Plan. The incremental cost of each DSM scenario or tranche, increases as higher cost DSM resources are selected to achieve a higher percentage of load growth offset with DSM7;
 - The UEC Average value of \$54 represents the NPV of all DSM programs, both existing and incremental, to achieve the Base level scenario, so it includes existing DSM programs as well as incremental costs, discounted over the planning horizon.
 - It should also be noted that the Actual UEC is based on the total resource costs, which includes incremental customer incurred costs, whereas the Plan UECs are based on utility resource costs only.

⁷ FBC 2016 LT DSM Plan, page 13.



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1 2 ii. If not, please explain how the different values are obtained and why they occur? 3 4 Response: 5 Please refer to the response to Shadrack IR 2.25.i. 6 7 8 26. 9 With reference to FBC's response to Shadrack IR#1.10.vi. in Exh. B-9, FBC stated: 10 "DSM provides both capacity and energy in the LTERP and the total costs are expressed in terms of energy as DSM is primarily an energy resource". 11 12 Between 2005 and 2007 our household implemented a series of DSM measures and our overall annual consumption of FBC grid electricity dropped from 6.42 MWh to 4.485 13 14 MWh. Then, between 2008 and 2014, our consumption averaged annually 3.365 MWh. 15 While there was a variance of between 3.6 MWh in 2009 and 3.111 MWh in 2012, 16 consumption did not exceed 3.3 MWh after 2011. 17 i. While acknowledging that there is a seasonal consumption variation of a high of 18 .7 MWh for the three October to April billing periods and a lower consumption 19 level of between .6 and .5 MWh between April and October, is there not, after a 20 customer has applied DSM to their household, a constant capacity reduction in 21 that household's consumption both annually and on a per billing period basis 22 compared to consumption levels prior to adopting DSM measures? 23 24 Response: 25 FBC understands "capacity reduction" to mean "energy savings" in the context of this IR. 26 FBC believes DSM programs provide reliable energy savings on an annual basis. Depending 27 on the nature of the DSM measure, the energy savings can be distributed over a monthly profile 28 that is less certain. For example, a space heating measure would result in higher monthly (or 29 billing period) savings in the winter compared to the shoulder season. 30 31

ii. Likewise, while acknowledging that solar PV and wind are intermittent resources, is there not also a certain capacity requirement reduction from DG and NM



FortisBC Inc. (FBC or the Company) 2016 Long Term Electric Resource Plan (LTERP) and Long Term Demand Side Management Plan (LT DSM Plan) (the Application)

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1 customers similar to the consumption reduction levels achieved by DSM 2 participants? 3 4 Response: 5 Please refer to the response to Scarlett IR 2.2.b regarding the capacity benefit provided by NM 6 customers. 7 8 9 10 iii. In the past, BC Hydro has given its customers a cash rebate when they achieved a ten percent reduction in annual consumption. Has FBC considered offering 11 12 DSM and DG, including NM, customers a rate rebate for achieving a certain level 13 of consumption reduction as a means to incentivize a constant capacity reduction 14 among participating customers? 15 16

Response:

The DSM programs proposed by the Company are contained in the 2016 LT DSM Plan, filed as Volume 2 of the LTERP. FBC has not considered a rebate for achieving a defined level of consumption reduction but does offer rebates as part of specific program initiatives.

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