



**Diane Roy**  
Director, Regulatory Services

**Gas Regulatory Affairs Correspondence**  
Email: [gas.regulatory.affairs@fortisbc.com](mailto:gas.regulatory.affairs@fortisbc.com)

**Electric Regulatory Affairs Correspondence**  
Email: [electricity.regulatory.affairs@fortisbc.com](mailto:electricity.regulatory.affairs@fortisbc.com)

**FortisBC**  
16705 Fraser Highway  
Surrey, B.C. V4N 0E8  
Tel: (604) 576-7349  
Cell: (604) 908-2790  
Fax: (604) 576-7074  
Email: [diane.roy@fortisbc.com](mailto:diane.roy@fortisbc.com)  
[www.fortisbc.com](http://www.fortisbc.com)

July 11, 2016

Direct Energy Marketing Inc.  
5700 Yonge St. Ste 1205  
Toronto, ON  
M2M 4K2

Attention: Ms. Karen Cooke, Senior Manager

Dear Ms. Cooke:

**Re: FortisBC Energy Inc. (FEI)**  
**Project No. 3698874**  
**Customer Choice Program Cost Recovery Application (the Application)**  
**Response to Direct Energy Marketing Ltd. (Direct Energy) Information Request**  
**(IR) No. 1**

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On April 14, 2016, FEI filed the Application referenced above. In accordance with Commission Order A-5-16 setting out the amended Regulatory Timetable for the review of the Application, FEI respectfully submits the attached response to Direct Energy IR No. 1.

If further information is required, please contact Scott Webb, Manager Customer Programs and Research, at 604-592-7649.

Sincerely,

**FORTISBC ENERGY INC.**

***Original signed:***

Diane Roy

Attachments

cc: Commission Secretary  
Registered Parties



FortisBC Energy Inc. (FEI or the Company) Customer Choice Program Cost Recovery Application (the Application)	Submission Date: July 11, 2016
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1 **DE #1.**

2 Reference: Exhibit B-1, General

3 Please advise what steps FEI has taken in its detailed assessment of Program costs to  
4 review the associated activities, processes, systems, reports, etc., contributing to the  
5 Program costs, to determine the following:

6 a. If they are still required;

7

8 **Response:**

9 This response addresses Direct Energy IRs 1.1a, 1.1b, and 1.1c.

10 As a matter of course, and as noted in the response to BCUC IR 1.8.2, "FEI continually looks for  
11 operating efficiencies." For example, this commitment was exhibited in 2015 when FEI  
12 eliminated a management position that was charging 50 percent of its salary to Customer  
13 Choice.

14 Further evidence of FEI's continuous improvement is shown on page 2, Table 1, of Order A-3-  
15 16 Compliance Filing, May 20, 2016, (Exhibit B-1-3), which shows a strong record of declining  
16 system infrastructure costs since 2008.

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19

20 b. If they are performing as efficiently as possible; and

21

22 **Response:**

23 Please refer to the response to Direct Energy IR 1.1a.

24

25

26

27 c. If there are opportunities to introduce process improvements/system  
28 enhancements that will lead to greater efficiencies and reduced costs for all FEI  
29 customers and Gas Marketers.

30

31 **Response:**

32 Please refer to the response to Direct Energy IR 1.1a.



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I. Please advise if FEI has ever used six sigma or another process improvement methodology to review the activities and processes of the customer choice program in order to find improvement opportunities. Please detail the process improvement methodologies that have been used to assess the Program costs and when the methodologies were used.

**Response:**

12 FEI and its employees strive to improve productivity and realize efficiencies to help manage  
13 rates for customers, while staying focused on maintaining or improving service levels. As a  
14 general practice and across the Company, employees are encouraged to assess work and  
15 ensure that it is being performed as efficiently and productively as possible. When evaluating  
16 productivity opportunities, maintaining a customer focus remains a priority, helping strike a  
17 balance between lower costs while providing the appropriate level of service and quality.

18 Recent activities undertaken by FEI to drive efficiencies are well documented in Section 3,  
19 Productivity Focus, within the FEI 2014-2018 Multi –Year PBR Plan, Volume 1 – Application.  
20 Through the implementation of FEI’s PBR Plan, the Company will continue this focus moving  
21 forward.

22 FEI has not used Six Sigma or other specific process improvement methodologies to review the  
23 activities and processes of the Customer Choice Program in order to find improvement  
24 opportunities. Customer Choice is a small and distinct business activity. As discussed in  
25 Section 3: Cost Assessment of the Application, the Program is overseen by two high-level  
26 analysts, with manager oversight as appropriate. For these analysts and FEI information  
27 systems employees, tasks and problem investigations can be complex and change day-to-day.  
28 Their responsibilities do not necessarily lend themselves to repetitive manufacturing or business  
29 process refinements using a Six Sigma approach.

30 Contact center staff deal with many types of calls. FEI focuses on first call resolution in order to  
31 improve customer satisfaction and avoid unnecessary follow-up calls or escalations. Customer  
32 service representatives are regularly coached to ensure call handling is of consistent high  
33 quality.

34 FEI has taken measures to reduce the technology sustainment costs associated with the  
35 Customer Choice Program. As indicated in Table 3 of the Supplementary Information filing  
36 (Exhibit B-1-3), technology sustainment costs have declined almost \$70,000 from 2014 to 2015.  
37 The bulk of this reduction is a result of the decrease in Fujitsu Consulting fees charged to the



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1 Program from \$209,338 in 2014 to \$147,799 in 2015. The service agreement with Fujitsu was  
2 restructured in 2015 to achieve these savings.

3 In 2015, FEI evaluated third party vendor costs. In an effort to ensure contracted vendors  
4 operate as efficiently as possible, a new reporting structure was established and contracted  
5 vendor work is now coordinated directly through an FEI information systems manager.  
6 Restructuring of the contracted vendor service agreement, which included the removal of one  
7 level of contracted management, along with fewer systems-related issues and no system  
8 enhancements resulted in technology sustainment costs declining almost \$70,000 from 2014 to  
9 2015, as indicated in Table 3 of the Supplementary Information filing (Exhibit B-1-3). As well,  
10 technology sustainment costs were further reduced this year with the termination of  
11 KnowledgeTech Consulting's (KTC) fixed monthly maintenance contract, which eliminated all  
12 monthly charges from KTC to Customer Choice at the beginning of 2016. KTC is currently used  
13 on an as-needed basis and bills the Customer Choice Program on an hourly basis for  
14 technology sustainment items. Technical support provided by KTC has begun transitioning to  
15 Fujitsu so that a single support vendor is required for the majority of systems work which will  
16 result in additional support savings.

17 FEI employees, including those in the Customer Choice area, will continue to focus and pursue  
18 productivity and efficiency opportunities, while continuing to deliver quality service to customers.

19  
20

21

22 **DE #2.**

23 Reference: Exhibit B-1, Section 2.2, p.6 sub-section 1 – Marketer Price Group Fee

24 The details in line 16 suggest that the monthly amount due was inflated to incent Gas  
25 Marketers to keep the number of groups to a minimum and keep the Program simple  
26 and easy to maintain.

27 a. Please advise how much the monthly amount of \$150 was inflated by;

28

29 **Response:**

30 Please refer to the response to CEC IR 1.4.1.

31

32

33

34 b. Please provide what the actual cost for this work was in 2006; and



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**Response:**

Please refer to the response to CEC IR 1.4.1.

c. Please provide what the actual cost for this work was in 2015.

**Response:**

The activity necessary to complete marketer group related work is not tracked directly since it is a small portion of the infrastructure sustainment costs of \$75,882<sup>1</sup> charged to the Program in 2015. Please also refer to the response to CEC IR 1.4.1.

**DE #3.**

Reference: Exhibit B-1, Section 2.4, p.10 – Deferral Account and Billing Rate Rider

a. Please advise if FEI considered re-introducing the deferral account and billing rate rider which had been in place and working well to address both the program's original investment, as well as any annual recovery/cost variances.

**Response:**

This response addresses Direct Energy IRs 1.3.a and 1.3.b.

As outlined in the Application, FEI is proposing an allocation methodology of a combination of a fixed fee and a variable fee to recover Program costs from Gas Marketers. As such, use of a deferral account and billing rate rider, which is a method used to recover costs from all non-bypass natural gas customers, is not applicable.

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<sup>1</sup> FEI Application for Customer Choice Program Cost Recovery, April 14, 2016, page 21.



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1           b.       Please detail the pros and cons of re-introducing the deferral account to address  
2                   these variances, given the unpredictable nature of the growth in Marketer  
3                   customers.  
4

5       **Response:**

6       Please refer to the response to Direct Energy IR 1.3a.  
7  
8  
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10   **DE #4.**

11           Reference: Exhibit B-1, Section 3.1.1.2 p.14 – Technology Sustainment

12           Please advise if the duties included within this component were not performed, would  
13           the systems and processes required to support the customer choice program be  
14           available and in good working order to support customer choice enrollments and why.

15  
16   **Response:**

17   If the duties included within this component were not performed, the systems and processes  
18   required to support the Program would likely work for several days, or perhaps weeks without  
19   any intervention. However, at any given time there are typically existing issues that need  
20   attention and issues soon arise. The department still has issue management meetings at least  
21   monthly with Fujitsu and internal systems personnel to ensure items and possible impacts are  
22   suitably addressed. Technology sustainment activities are integral to ongoing Program  
23   maintenance and operation.  
24  
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27   **DE #5.**

28           Reference: Exhibit B-1, Section 3.1.1.3 p.16 – Program Administration Costs

29           Please advise if the day-to-day and operational requirements identified were eliminated,  
30           if the Customer Choice Program would be available and in good working order to  
31           support customer choice enrollments and why.  
32

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1 **Response:**

2 FEI believes that the Program could continue to operate for days or possibly weeks without  
3 these costs being incurred. However, issues that invariably arise would mount and likely result  
4 in customer billing errors; problems with Gas Marketer enrolment, cancelations and drops; as  
5 well as potential errors in the Gas Marketers' monthly fuel supply requirement reports. The  
6 current costs FEI incurs to operate the Program are necessary and required.

7 The two program analysts ensure the Program is in good working order each day. The Program  
8 relies upon an infrastructure of different systems and data streams. Any change to either  
9 Customer Choice or customer contact systems for items like software patches, server upgrades,  
10 network adjustments, etc. can result in Program processing errors that need both prompt  
11 attention and resolution, through testing, implementation and in some cases communication to  
12 Gas Marketers. FEI discusses the specific responsibilities of the employees who contribute to  
13 program administration costs in BCUC IR series 1.8.1 through 1.8.3.

14

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16

17 **DE #6.**

18 Reference: Exhibit B-1, Section 3.1.5 p.19 – Customer Education Costs

19 Would FEI agree that the consumer education efforts have not lead to an increase in  
20 customers enrolled in the program and that consumer protection can be effectively  
21 managed through the enforcement of the Code of Conduct Regulations only, and  
22 therefore there is an opportunity to reduce the customer education costs? Please fully  
23 explain the views of FEI on this matter.

24

25 **Response:**

26 FEI believes that customer education activities still have an important role to play in ensuring  
27 consumers have adequate information available to make an informed decision about whether to  
28 enroll in the Customer Choice Program. Importantly, educational expenditures have never been  
29 intended to promote customer enrolment in the Program.

30 Customer education should continue to supplement other Program safeguards, including the  
31 Code of Conduct.

32 Please also refer to the responses to BCUC IRs 1.8.1 through 1.8.3 for further discussion  
33 regarding FEI's recommended changes to Program communication expenditures.



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4 **DE #7.**

5 Reference: Exhibit B-1, Section 5.4 p.28 – Program Cost Recovery

6 a. What has FEI done to move more of its costs to variable costs based on the fact  
7 that this is a variable market?

8

9 **Response:**

10 Program costs, such as program administration and infrastructure support, are primarily fixed in  
11 nature, and represent those costs that are required to administer the Program and make the  
12 program available. These costs necessarily exist, irrespective of market dynamics and/or the  
13 number of customers enrolled in the Program. The costs FEI is recommending to allocate to  
14 Gas Marketers are in fact fixed costs for the Program, despite the Company's proposal to  
15 recover these fixed costs through a combination of a fixed fee and variable fee. The proposed  
16 minor service fees explained on page 39 of the Application represent the only true variable  
17 costs for the Program with the program.

18 FEI has taken measures to reduce fixed costs for the Program and continually looks for  
19 operating efficiencies going forward. This is further discussed in the responses to BCUC IRs  
20 1.6.7 and 1.8.2.

21

22

23

24 b. Based on the sharing of the recovery costs and with a fixed cost of \$24,000/year  
25 per Marketer, please provide the financial impact of the exit of three of the  
26 current Marketers in the Program on the upcoming year's fixed costs for the  
27 Marketers who remain in the Program.

28

29 **Response:**

30 The financial impact of the potential exit of three Gas Marketers from the Program on 2017 fixed  
31 costs for Gas Marketers who remain in the Program is presented in Table 1 below. In this  
32 scenario of proposed Option 4, the three Gas Marketers with the smallest customer base were  
33 removed and the fixed and the variable fees were recalculated. The annual fixed fee would  
34 increase by \$14,400 from \$24,000 to \$38,400 for the five remaining Gas Marketers, with  
35 variable fees rising \$0.03 from \$9.14 to \$9.17 per active customer. The variable fee changes



1 vary little once the three smallest Gas Marketers are removed as the active customer base falls  
2 by only 119 customers.

3 Table 5-6 on page 36 of the Application provides an additional scenario, where the fixed fee is  
4 static at \$24,000 per year regardless of the number of marketers in the program, and only the  
5 variable fees change. In this case, the variable fees would rise by \$2.28 from \$9.14 to \$11.42  
6 per active customer.

7 **Table 1: Quantitative Assessment of Option 4 – Combination Fee: 5 Marketers, 40% Fixed Fee**  
8 **Recovery**

**Option 4 - Combination Fee: 5 marketers, 40% fixed fee recovery**

FIXED FEE CALCULATION	A	B	C	D = A/B x C	E = D/12
		Number of Marketers	Percentage to be Recovered with Fixed Fee	Annual Fee per Marketer	Monthly Fee per Marketer
Total Marketer Recovery	\$ 484,947	5	40%	\$ 38,400	\$ 3,200
Total Fixed Allocation	\$ 192,000				

VARIABLE FEE CALCULATION	F	G	H = F/G	I = H/12
	Proposed Gas Marketer Cost Allocation	Total Customers	Variable Fee per Customer (annual)	Variable Fee per Customer (monthly)
Infrastructure Support	\$ 106,179	31,945	\$ 3.32 per customer	\$ 0.28
Program Administration	\$ 186,769	31,945	\$ 5.85 per customer	\$ 0.49
Total Variable Allocation	\$ 292,947			

	J	K	L = D	M = J x (I1 + I2) x 12	N = L + M	O = N - K	P = N/K - 1
Gas Marketer	Active Customers	2015 Actual Recoveries	Proposed Fixed Fee	Proposed Variable Fee	Total Proposed Recovery	Impact on Marketer (\$'s)	Impact on Marketer (%)
Company D	735	14,951	38,400	6,740	45,140	30,189	202%
Company E	2,673	39,229	38,400	24,512	62,912	23,684	60%
Company F	3,996	113,736	38,400	36,645	75,045	(38,691)	-34%
Company G	6,707	77,577	38,400	61,506	99,906	22,328	29%
Company H	17,834	144,537	38,400	163,544	201,944	57,407	40%
<b>Total Customers</b>	<b>31,945</b>	<b>\$ 419,086</b>	<b>\$ 192,000</b>	<b>\$ 292,947</b>	<b>\$ 484,947</b>		

1 **Table 2: Quantitative Assessment of Option 4 – Combination Fee: 5 Marketers, \$24,000 Annual**  
 2 **Fixed Fee Recovery**

**Option 4 - Combination Fee: 5 marketers, \$24,000 annual fixed fee recovery**

FIXED FEE CALCULATION	A	B	C	D = A/B x C	E = D/12
		Number of Marketers	Percentage to be Recovered with Fixed Fee	Annual Fee per Marketer	Monthly Fee per Marketer
Total Marketer Recovery	\$ 484,947	5	25%	\$ 24,000	\$ 2,000
Total Fixed Allocation	\$ 120,000				

VARIABLE FEE CALCULATION	F	G	H = F/G	I = H/12
	Proposed Gas Marketer Cost Allocation	Total Customers	Variable Fee per Customer (annual)	Variable Fee per Customer (monthly)
Infrastructure Support	\$ 132,275	31,945	\$ 4.14 per customer	\$ 0.35
Program Administration	\$ 232,672	31,945	\$ 7.28 per customer	\$ 0.61
Total Variable Allocation	\$ 364,947			

	J	K	L = D	M = J x ((I +2) x 12)	N = L + M	O = N - K	P = N/K - 1
Gas Marketer	Active Customers	2015 Actual Recoveries	Proposed Fixed Fee	Proposed Variable Fee	Total Proposed Recovery	Impact on Marketer (\$'s)	Impact on Marketer (%)
Company D	735	14,951	24,000	8,397	32,397	17,445	117%
Company E	2,673	39,229	24,000	30,537	54,537	15,308	39%
Company F	3,996	113,736	24,000	45,651	69,651	(44,085)	-39%
Company G	6,707	77,577	24,000	76,622	100,622	23,045	30%
Company H	17,834	144,537	24,000	203,740	227,740	83,203	58%
Total Customers	31,945	\$ 419,086	\$ 120,000	\$ 364,947	\$ 484,947		

3  
 4 The decision to set the fixed \$24,000/year fee was intended to reflect the high proportion of  
 5 fixed costs associated with the Program. FEI is amenable to alternative fee structure  
 6 proportions or strategies if Gas Marketers can achieve agreement on a suitable approach, and  
 7 the Commission subsequently approves it. The Company is largely indifferent to fee structure  
 8 as long as the fees paid facilitate full recovery of costs that are approved by the Commission  
 9 to be allocated to Gas Marketers.

10 The Company acknowledges that the cost allocation to individual Gas Marketers will necessarily  
 11 increase if several existing Marketers elect to withdraw from the Program. FEI believes that  
 12 Gas Marketers choosing to offer consumer agreements should bear an appropriate cost  
 13 allocation to help fund the Program's continued availability. As FEI has no insight into Gas  
 14 Marketer cost structures and competitive position, the Company cannot definitely say what cost  
 15 allocation would be considered fair and tenable by Gas Marketers. This dilemma was

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1 addressed in the original Customer Choice Program (Residential Unbundling) Application in  
2 2006, and is presented below:

3 In scoping the solution for Residential Unbundling, Terasen Gas specified system and  
4 process requirements to support the adoption of the cost-causality principle for program  
5 cost recovery. By having the necessary systems and processes in place, the solution for  
6 Residential Unbundling will support the Commission's decision on appropriate cost  
7 recovery. However, the Commission will need to determine which costs ought to be  
8 covered and how recovered costs are to be treated in the initial roll-out of the Residential  
9 Unbundling program. Terasen Gas recognizes the difficulty in determining an  
10 appropriate level of program implementation and operating costs and looks forward to  
11 the upcoming review process and feedback from the Commission and other  
12 stakeholders regarding the justification of the level of costs given the degree of interest  
13 by potential customers.<sup>2</sup>

14 The existing fee structure was informed through the original CPCN process. Circumstances  
15 have since changed. For example, current Program participation rates are about one quarter of  
16 the numbers encountered in 2007 when Customer Choice was launched, and FEI's customer  
17 service delivery model is now in-sourced so a much higher proportion of Program costs are  
18 fixed rather than variable. As such, FEI ultimately relies on the Commission for guidance and  
19 determination with respect to what it considers the most appropriate allocation and structure of  
20 cost recovery for the Program.

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22

23  
24 c. Please explain how this is fair.

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26 **Response:**

27 Please refer to the response to Direct Energy IR 1.7b.

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31 **DE #8.**

32 Reference: Exhibit B-1-3, Supplementary Information for Directive 1

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<sup>2</sup> FEI (then Terasen Gas) Commodity Unbundling Project for Residential Customers CPCN Application (Exhibit B-1), dated April 13, 2006, pages 27-28.



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1 a. Please explain how FEI has come to the conclusion that 8% is still a reasonable  
2 estimate of the total annual work performed to carry out sustainment duties.

3  
4 **Response:**

5 As discussed in the Supplemental Filing (Exhibit B-1-3) Page 5, “FEI does not track tasks  
6 performed by its staff at a granular level.” FEI’s assertion that the 8 percent is still a reasonable  
7 estimate of the total annual work performed to carry out sustainment duties was based on  
8 consultation with the managers who directly oversee the employees conducting Program  
9 support activities. Review of this allocation rate is also re-visited during FEI’s annual budgeting  
10 process. A list of some of the sustainment activities typically included in sustaining the program  
11 was also provided in the Supplemental Filing on page 5.

12  
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14  
15 b. Please advise if FEI has ever performed a time study of the activities, tasks,  
16 processes, etc., required to support the customer choice program.

17  
18 **Response:**

19 This response addresses Direct Energy IRs 1.8a through 1.8bii.

20 No, FEI has never performed a time study of the activities, tasks and processes required to  
21 support the Customer Choice Program. Such a study would be costly to the Program, and  
22 would not likely result in any material benefit given that the workload associated with the day-to-  
23 day maintenance and administration of the Program has not changed significantly since the  
24 residential aspect of the Program was launched in 2007. Further, FEI does not anticipate that  
25 either further reductions or increases in overall Program participation will cause measurably  
26 different expenses than are currently incurred.

27 FEI’s current support model recognizes the unique nature of Customer Choice, and ensures  
28 that FEI has sufficient and knowledgeable staff to respond to systems and maintenance  
29 requirements. Most importantly, it also ensures that there is sufficient institutional knowledge to  
30 efficiently address ongoing Regulatory requirements, which account for approximately 40  
31 percent of the two analysts’ workload<sup>3</sup>.

32 For further discussion regarding the possible utility of conducting activities such as a time study  
33 of the “activities, tasks and processes etc.” required to support the Customer Choice Program,  
34 please refer to Direct Energy IR 1.1a.

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<sup>3</sup> FEI Application for Customer Choice Program Cost Recovery, Supplemental Filing (Exhibit B-1-3), page 8.



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I. If FEI has, please advise when the last time study occurred.

**Response:**

Please refer to the response to Direct Energy IR 1.8b.

II. If FEI has not, please advise why FEI has not taken this valuable step.

**Response:**

Please refer to the response to Direct Energy IR 1.8b.

**DE #9.**

Reference: Exhibit B-1-3, Section 5.6.5 p. 36 – Assessment Of Option 4: Combination Fee

a. Please explain the logic behind a 47% decrease for the largest Marketer and a 114% increase for the smallest Marketer.

**Response:**

FEI believes that Gas Marketers, even small ones, should share in the costs that support the delivery of the Program to consumers. FEI is ultimately focused on the recovery of costs allocated to Gas Marketers as a whole, and believes that the proposed mechanism more accurately reflects cost causation.

b. Please explain why the largest retailer deserves this discount.



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1 **Response:**

2 While a discount may be interpreted when considering costs as a percentage, the largest  
3 retailer would still be paying more than it does today. FEI believes the recommended allocation  
4 methodology does a better job of allocating costs on a causation basis than the existing fee  
5 structure.

6  
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9 c. Please explain how the 114% increase is fair to the smallest Marketer.

10

11 **Response:**

12 Please refer to the response to Direct Energy IR 1.9a.

13  
14

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16 d. Please explain how a flat fee of \$24,000.00/year is not a barrier to entry for  
17 potential Marketers and an inhibitor of competition.

18

19 **Response:**

20 FEI acknowledges that the fee may be a barrier to entry for some potential marketers.  
21 However, the Company believes that all Gas Marketers should share in the costs to offer the  
22 Program to customers. Moreover, the Company does not expect that \$24,000/year should pose  
23 meaningful difficulty to an entrant given the potential business opportunity.

24  
25

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27 e. Please fully detail the impact on FEI if a Marketer exits from the Program.

28

29 **Response:**

30 Assuming the Gas Marketer continues to meet its contractual obligations and delivers natural  
31 gas to FEI as required, the exiting Gas Marketer typically sells their existing consumer  
32 agreements to one of the remaining retail participants. FEI's Program administration staff then  
33 ensures any necessary adjustments are made to systems and reports. Alternatively, if the Gas  
34 Marketer decides to withdraw without selling its consumer agreements, their customers are



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- 1 notified of the situation. Consumers can either select an alternative fixed rate product with one
- 2 of the remaining retailers, or choose to return to the FEI default commodity rate.
- 3 Please also refer to the response to BCUC IR 1.13.1.
- 4