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March 31, 2015

**Via Email**  
**Original via Mail**

British Columbia Utilities Commission  
Sixth Floor  
900 Howe Street  
Vancouver, B.C.  
V6Z 2N3

Attention: Ms. Erica M. Hamilton, Commission Secretary

Dear Ms. Hamilton:

**Re: FortisBC Energy Inc. (FEI)**

**Application for 2015 and 2016 Revenue Requirements and Rates for the Fort Nelson Service Area (the Application)**

**Response to the British Columbia Utilities Commission (BCUC or the Commission) Information Request (IR) No. 2**

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On December 3, 2014, FEI filed the Application as referenced above. In accordance with Order G-34-15 setting out the Amended Regulatory Timetable for the review of the Application, FEI respectfully submits the attached response to BCUC IR No. 2.

If further information is required, please contact the undersigned.

Sincerely,

**FORTISBC ENERGY INC.**

***Original signed:***

Diane Roy

Attachments

cc (email only): Registered Parties



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|---|------------------------------------|
| FortisBC Energy Inc. (FEI or the Company)<br>Application for 2015 and 2016 Revenue Requirements and Rates for the Fort Nelson<br>Service Area (the Application) | Submission Date:<br>March 31, 2015 |
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1 **A. OPERATING AND MAINTENANCE (O&M) EXPENSES**

2 **1.0 Reference: NON-LABOUR COSTS**

3 **Exhibit B-2: BCUC 1.13.1, BCUC 1.15.1**

4 **Employee expenses**

5 In response to BCUC IR 1.13.1 FortisBC Energy Inc. (FEI) states:

6 Additional trips to Fort Nelson are planned for 2015 and 2016 to meet internal  
7 requirements to assess and manage the quality of both O&M and recurring and  
8 project capital work. In particular, the assessments and coaching are performed  
9 on employees on routine recurring activities such as meter exchanges, service  
10 installations and gas odor calls.<sup>1</sup>

11 The table provided by FEI in response to BCUC IR 1.15.1 shows an average actual  
12 employee expense for the years 2009 through 2014 of \$11 thousand. Further, the only  
13 year where the Approved employee expense amount was comparable to the 2015 and  
14 2016 forecast was 2009 (\$24 thousand); however, the actual employee expense for  
15 2009 was only \$4 thousand.<sup>2</sup>

16 1.1 Given the routine and recurring nature of the assessments and coaching  
17 activities forecast to be performed, please explain why employee expenses have  
18 not been at a level similar to the amount forecast for 2015 and 2016 in any of the  
19 past six years.

20  
21 **Response:**

22 As described in the response to BCUC IR 1.13.1, commencing in 2015 there is an internal  
23 requirement for managers of FEFN resources to conduct more direct field assessments and  
24 work observations than in past years to ensure quality, safety, service and productivity  
25 objectives are achieved. This is a new requirement that has been put in place to meet Company  
26 objectives to focus on and improve safety and the customer experience in addition to being able  
27 to identify productivity improvements.

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<sup>1</sup> Exhibit B-2, BCUC IR 1.13.1.

<sup>2</sup> Ibid., BCUC IR 1.15.1.

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1  
2           1.2    What is the likelihood that FEI might experience a variance in forecast versus  
3                    actual employee expenses for 2015 or 2016 of the size experienced in 2009?  
4

5    **Response:**

6    It is unlikely that the actual employee expenses for 2015 and 2016 will experience a variance  
7    from forecast similar to 2009. The Northern Region management team, specifically managers  
8    located in Prince George, is required to conduct the field assessments on site on a regularly  
9    scheduled basis, as has been forecast.

10   The 2009 situation was much different in that Fort Nelson had been experiencing high employee  
11   turnover prior to that time and had required incremental training expenses as a result, such that  
12   employee expenses were \$31 thousand in 2006 and \$32 thousand in 2007. In 2009, FEI had  
13   forecast that the same trend would continue based on the 2006 and 2007 results, but no new  
14   hires were required, resulting in the favourable employee expense variance experienced in that  
15   year.

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19           1.2.1   What factors could contribute to managers making fewer trips than  
20                    planned in 2015 and 2016? Please discuss.  
21

22    **Response:**

23   The Northern Region management team provides oversight to several municipalities in the  
24   region on a regular basis. The management team prioritizes direct field observations and  
25   assessments depending on the resources and the type of work being assessed. Both of these  
26   can change year over year. For example, mains and services installation activities can increase  
27   or decrease from forecast and are also weather dependent; if there is no planned activity of this  
28   type in a particular month an on-site work observation for this type of work would not be  
29   required.

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33           1.3    Given the magnitude of the forecast rate increase in 2015, would FEI consider  
34                    reducing or deferring some of the managers' planned travel in 2015 in order to  
35                    reduce the increase in O&M for 2015? Please discuss.  
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1 **Response:**

2 FEI intends to implement the direct work observations and field assessments for Fort Nelson as  
3 there is a need in the remote areas to ensure quality, safety, service and productivity objectives  
4 are met. On this basis, FEI considers the forecast increase in 2015 employee expenses to be  
5 necessary and accordingly would not consider reducing or deferring the activities giving rise to  
6 this expense.

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1 **B. CAPITAL EXPENDITURES**

2 **2.0 Reference: RATE BASE AND CAPITAL EXPENDITURES**

3 **Exhibit B-2: BCUC 1.16.1, BCUC 1.17.1.1; Exhibit B-1, Section 7.2.1,**  
4 **Table 7-2, p. 30**

5 **Transmission Plant Additions**

6 Table 7-2 on page 30 of the Application shows a 2014 Projected amount for  
7 transmission plant capital additions of \$601 thousand.<sup>3</sup>

8 The table provided in response to BCUC IR 1.16.1 shows a 2014 Preliminary Actual  
9 amount for transmission plant capital additions of \$84 thousand.<sup>4</sup>

10 FEI states in response to BCUC IR 1.17.1.1 that the 2014 Forecast for transmission  
11 plant additions included in the 2014 Application for Deferral Account Treatment was  
12 \$165 thousand.<sup>5</sup>

13 2.1 Please describe the 2014 transmission plant capital expenditures which were  
14 forecast to be incurred when FEI filed its 2014 Application for Deferral Account  
15 Treatment.

16  
17 **Response:**

18 As explained below, the 2014 Projected amount included in the 2015-2016 Revenue  
19 Requirements Application was incorrect, while the variance between the 2014 Forecast and the  
20 2014 Preliminary Actual was due to the installation of pipeline protection not being completed as  
21 forecast.

22 The \$165 thousand in 2014 transmission plant capital expenditures which were forecast to be  
23 incurred when FEI filed its 2014 Application for Deferral Account Treatment for FEFN consisted  
24 of the following: \$75 thousand for installation of protection over the 168mm pipeline at a creek  
25 crossing, \$80 thousand for removal of two valves, and \$10 thousand for updating records  
26 pertaining to one segment of transmission line. FEI, however, was not able to undertake the  
27 installation of the pipeline protection in 2014 due to resource constraints resulting from the  
28 completion of the Muskwa River Crossing Project in 2014. Due to the existence of the Revenue  
29 Surplus/Deficit Account, ratepayers did not pay for this pipeline protection project even though it  
30 was forecast. As noted on page 30 of the Application and discussed further in the response to  
31 BCUC IR 1.18.2, FEI has now forecast this pipeline protection project to occur in 2015.

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<sup>3</sup> Exhibit B-1, p. 30.

<sup>4</sup> Exhibit B-2, BCUC IR 1.16.1.

<sup>5</sup> Ibid., BCUC IR 1.17.1.1.



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1 The \$601 thousand 2014 Projected amount for transmission capital plant additions in the 2015-  
2 2016 Revenue Requirements Application was incorrect. The 2014 Projected amount included  
3 \$410 thousand related to Transmission Land Rights. This \$410 thousand properly belonged,  
4 and also was included in, the 2015 Forecast transmission plant additions. This oversight was  
5 corrected when FEI updated the 2014 Projected to 2014 Preliminary Actual additions. Please  
6 refer to BCUC IR 1.16.1 for an updated summary of Gross Plant Additions which reflects the  
7 Preliminary Actual results for 2014.<sup>6</sup>

8 The variance of approximately \$81 thousand between the 2014 Preliminary Actual transmission  
9 plant capital additions of \$84 thousand provided in response to BCUC IR 1.16.1 and the 2014  
10 Forecasted transmission plant capital additions of \$165 thousand is primarily due to a reduction  
11 of approximately \$75 thousand associated with the pipeline protection project discussed above.

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15 2.2 Please explain why, at the time of filing the 2015-2016 Revenue Requirements  
16 Application (RRA), FEI was projecting 2014 transmission plant capital additions  
17 of \$601 thousand, which was \$436 thousand higher than originally forecast in the  
18 2014 Application for Deferral Account Treatment.

19

20 **Response:**

21 Please refer to the response to BCUC IR 2.2.1.

22

23

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25

26 2.3 Please explain what changed between the time of filing the 2015-2016 RRA and  
27 the filing of FEI's responses to Commission IR No. 1 which resulted in FEI  
28 adjusting the 2014 transmission plant additions downwards by \$517 thousand.

29

30 **Response:**

31 Please refer to the response to BCUC IR 2.2.1.

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<sup>6</sup> Please also refer to Schedules 44 and 44, Line 11, Column 4 of Attachment 1.2 to the response to BCUC IR 1.1.2, which show the preliminary actual and forecast 2015 additions for Account 461-00 Transmission Land Rights.

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FEI states in response to BCUC IR 1.17.1.1 that the approved Fort Nelson Revenue Surplus/Deficit Account will capture the variance between the 2014 revenue that FEFN collects and the actual 2014 costs, including the costs associated with actual capital additions.<sup>7</sup>

2.4 Given the large variance in Forecast versus Projected versus Preliminary Actual 2014 transmission plant additions, please discuss whether it would be appropriate to utilize the Fort Nelson Revenue Surplus/Deficit Account to capture variances between forecast and actual transmission plant additions for 2015 and 2016 to mitigate the risk of potential variances.

**Response:**

Please refer to the response to BCUC IR 2.2.1 where FEI explains that the variance between Projected and Preliminary Actual 2014 transmission plant additions is attributable to an oversight.

FEI does not believe that the use of the Fort Nelson Revenue Surplus/Deficit Account to capture the impact of variances in transmission plant additions for 2015 and 2016 is necessary. This is because FEI believes that the forecasts are reasonable and that the variance in plant additions must be significant to have a material impact on the revenue requirement. For example, to have an approximate impact of 1 percent to the delivery component of the rate in 2015, approximately \$700 thousand in transmission plant additions would be required. This would be a very significant variance as compared to the forecast of 2015 transmission plant additions of \$399 thousand.

However, although FEI does not believe that this treatment is necessary, FEI would not be opposed to capturing the impact of variances in plant additions in the Fort Nelson Revenue Surplus/Deficit Account. Please also refer to the response to BCUC IR 2.3.2, wherein FEI notes that a deferral account could be an alternative approach for the costs associated with the Transmission Land Rights capital additions that pertain to the updated agreement with the Fort Nelson First Nation.

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<sup>7</sup> Ibid.

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1   **3.0   Reference:   TRANSMISSION PLANT**  
2                           **Exhibit B-1, Section 7.2.1, pp. 30–31; Exhibit B-2, BCUC 1.18.1**  
3                           **Right-of-way Agreement with the Fort Nelson First Nations**

4           In response to BCUC IR 1.18.1 FEI states:

5                   FEI has operating transmission pipelines that are located within the Fort Nelson  
6                   Indian Reserve. These transmission pipelines are used to provide service to  
7                   FEFN customers. It is necessary for FEI to maintain the legal authority to operate  
8                   and maintain these assets on the Fort Nelson Indian Reserve.<sup>8</sup>

9           In FEI's presentation in the Streamlined Review Process for the Muskwa River Crossing  
10           proceeding FEI provided a map of the Fort Nelson service area indicating there was only  
11           one operating transmission pipeline within the Fort Nelson Indian Reserve.<sup>9</sup>

12           3.1   Please confirm, or explain otherwise, that there is only one FEI operating  
13           transmission pipeline located within the Fort Nelson Indian Reserve.

14

15   **Response:**

16   FEI confirms that there is only one operating transmission pipeline that passes through the Fort  
17   Nelson Indian Reserve #2 and that in addition to serving the Fort Nelson First Nation, this  
18   pipeline serves all customers in Fort Nelson as well as surrounding areas. The single  
19   transmission pipeline is made up of segments constructed at different times, which is why FEI  
20   had referred to transmission pipelines rather than a single transmission pipeline. FEI will correct  
21   its description in future filings.

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25           3.1.1   If confirmed, please further confirm, or explain otherwise, that, in  
26           general, there are three sections to that pipeline: 1) a section which  
27           goes from Reserve 5 to Sikanni Road, 2) a section along Sikanni Road,  
28           and 3) a section from Sikanni Road to approximately the Alaska  
29           Highway near the Muskwa River Crossing.<sup>10, 11, 12</sup>

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<sup>8</sup> Ibid., BCUC IR 1.18.1.

<sup>9</sup> Ibid., BCUC IR 1.18.1.

<sup>10</sup> Attachment 18.1, FN 1968 28(2) Permit Agreement, p. 3.

<sup>11</sup> Attachment 18.1, FN IB Agreement 1982 Lot 2313, p. 7.

<sup>12</sup> Attachment 18.1, FN 1983 Sec 28(2) Permit Agreement Lot 2313, p. 8.



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1 **Response:**

2 The sections of the transmission pipeline passing through the Fort Nelson Indian Reserve #2  
3 are as follows: 1) an approximately 226 m section of NPS6 pipeline that is located east of the  
4 Alaska Highway, 2) an approximately 2,049 m section of NPS4 pipeline that travels northward  
5 parallel to Keenay-Yah Road to Sikanni Road, 3) an approximately 489 m section of NPS4  
6 pipeline within Sikanni Road, and 4) an approximately 856 m section of NPS4 pipeline located  
7 between Sikanni Road and the Alaska Highway.

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In response to BCUC IR 1.18.1 FEI also states:

13

FEI is currently negotiating a new consolidated permit under section 28(2) of the  
14 Indian Act with the Fort Nelson First Nation and the Ministry of Indian Affairs and  
15 Northern Development (representing Her Majesty in right of Canada). As the  
16 agreement is not yet finalized, FEI cannot provide a copy of the agreement.<sup>13</sup>

17

3.2 Please provide the date the agreement is expected to be finalized. What is the  
18 likelihood that negotiations will be complete and the agreement finalized before  
19 the end of 2015? What factors could contribute to a delay in the finalization of the  
20 agreement? Please discuss.

21

22 **Response:**

23 FEI notes that Aboriginal Affairs and Northern Development Canada (AANDC) is the  
24 appropriate title of the agency representing Her Majesty in right of Canada.

25 FEI is filing responses to BCUC IRs 2.3.2 through 2.3.8 as well as BCUC IRs 2.3.12 through  
26 2.3.14 in confidence with the Commission in accordance with the Commission's Confidential  
27 Filings Practice Directive. The release to the public of the information in the responses to these  
28 information requests may compromise FEI's negotiations with the Fort Nelson First Nation  
29 (FNFN) for a permit under section 28 of the Indian Act, which is necessary to operate and  
30 maintain FEI's transmission pipeline on the FNFN Indian Reserve #2. Due to the sensitivity of  
31 these negotiations and the FNFN's stated opposition to the release of any information related to  
32 the negotiations, FEI is requesting that the information not be released to any parties in this  
33 proceeding pursuant to section 8 of the Commission's Confidential Filings Practice Directive.

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<sup>13</sup> Exhibit B-2, BCUC IR 1.18.1.



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1 Due to FEI's inability to provide all requested information without compromising negotiations  
2 with the FNFN, FEI would be supportive of an alternative approach whereby a deferral account  
3 is approved to capture the actual costs associated with the agreement with the FNFN. The  
4 balance in the account would be reviewed in FEFN's next revenue requirement, at which time  
5 the balance would be transferred to plant in service subject to Commission approval. If the  
6 Commission were to approve this approach, FEI would adjust its financial schedules in its  
7 compliance filing.

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11 3.9 Please explain why each of the above costs should be considered capital as  
12 opposed to O&M. Is this treatment consistent with how FEI is treating these costs  
13 for financial accounting purposes? If not, why not?

14

15 **Response:**

16 As Fort Nelson does not pay the FNFN any fees under the existing agreement, any new right of  
17 way agreement will be capitalized as it is considered an initial purchase of land rights. The  
18 capitalization of these costs is consistent with how FEI is treating these costs for financial  
19 accounting purposes.

20 Although not currently forecast, if the negotiation results in land rights subject to renewals and  
21 or extensions, the renewal would be recorded as a prepaid expense and expensed over the  
22 useful life of the lease term. This treatment would be consistent with how FEI would treat such  
23 costs for financial accounting purposes.

24 Thus, the actual treatment of costs in both the revenue requirement and for financial accounting  
25 purposes can only be determined once the negotiation is complete and the agreement is  
26 finalized. In either case, where reasonable to do so, it is FEI's preference to maintain consistent  
27 treatment between regulatory and financial accounting.

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32 In response to BCUC IR 1.18.1 FEI provides copies of four agreements in Attachment  
33 18.1:

- 34 • FN 1968 28(2) Permit Agreement.
- 35 • FN Hydro 1972 Assignment Agreement.



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- 1 • FN IB Agreement 1982 Lot 2313.
- 2 • FN 1983 Sec 28(2) Permit Agreement Lot 2313.

3 3.10 Please fill in the table below for each right-of-way identified in Attachment 18.1.

| Section | Size of Right-of-Way | Original Payment Year | Original Payment Amount | Original Term | Payment amount converted to 2014\$ | Attachment 18.1 Page Reference |
|---------|----------------------|-----------------------|-------------------------|---------------|------------------------------------|--------------------------------|
|         |                      |                       |                         |               |                                    |                                |
|         |                      |                       |                         |               |                                    |                                |
|         |                      |                       |                         |               |                                    |                                |

5  
6 **Response:**

7 The requested table for each right of way identified is provided below. Due to the advancement  
8 of aboriginal law and changes in land value over time, it is not appropriate to compare costs of  
9 the current agreement with previous agreements.

| Section         | Size of Right-of-Way | Original Payment Year | Original Payment Amount  | Original Term | Payment amount converted to 2014\$ | Attachment 18.1 Page Reference        |
|-----------------|----------------------|-----------------------|--|---------------|------------------------------------|---------------------------------------|
| 1968 28(2)      | abandoned            | 1966                  | \$ 126.75  | 20 years      | \$ 926.12                          | Page 10 after the Appendix title page |
| 1972 Assignment | 2.731 ha             | 1962                  | \$ 517.07  | Perpetuity    | \$ 4,053.28                        | Page 21 after the Appendix title page |
| 1982 & 1983     | 1.18 ha              | 1983                  | Construction of approx. 3000 feet of natural gas line along Sikanni Road | 20 years      | Unknown                            | n/a                                   |

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13 3.11 Please compare the estimated costs for the proposed new agreement to the  
14 costs incurred in each of the above agreements.

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16 **Response:**

17 Please refer to the response to BCUC IR 2.3.10.

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1   **4.0   Reference:   TRANSMISSION PLANT**  
2                           **Exhibit B-1, Section 7.2.1, pp. 30–31; Exhibit B-2, BCUC 1.18.2**  
3                           **Replacement of Valve Assembly**

4           In response to BCUC IR 1.18.2 FEI explains:

5                           **Replacement of Valve Assembly**

6           The valve assembly forecast to be replaced in 2015 controls the flow of gas out  
7           of two transmission pipelines into a short single transmission pipeline that  
8           supplies the Fort Nelson Gate Station. This project includes:

- 9           •       Replacement of the short single transmission line from the valves to the  
10           station due to integrity concerns from the pipe being shallow, the pipe  
11           coating being in poor condition and stresses imposed by recent  
12           development adjacent to the station; and
- 13           •       Replacement of the valve assembly because there are valves that are  
14           leaking natural gas to the environment, and the valves that are needed to  
15           control flow in the pipelines are not operable.

16           The valve assembly and the transmission pipeline are integral to the only supply  
17           into the Fort Nelson Gate Station. The current condition of each poses a risk to  
18           ensuring a reliable supply to Fort Nelson and an effective emergency response.<sup>14</sup>

19           4.1   Please provide a breakdown of the costs to replace the short single transmission  
20           line.

21  
22   **Response:**

23   FEI does not have a cost estimate for only replacing the short single transmission line. A  
24   comparison of the cost to replace both the short single transmission line and the valve assembly  
25   together, compared to replacing the valve assembly only is provided below.

26   Due to the efficiencies of undertaking all of this work at the same time as discussed in the  
27   response to BCUC IR 2.4.4, the cost of replacing the transmission line alone would be greater  
28   than the difference in the totals provided below. That is, both projects are necessary and FEI  
29   expects that if the projects were staggered, the total cost to complete the two projects would be  
30   greater than the \$203 thousand forecast in 2015.

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<sup>14</sup> Exhibit B-2, BCUC IR 1.18.1.

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|                               | Transmission Line and<br>Valve Assembly | Valve Assembly only |
|-------------------------------|---|---------------------|
| <b>Project Management</b>     | \$5,000                                 | \$4,000             |
| <b>Design</b>                 | \$26,700                                | \$14,000            |
| <b>Materials</b>              | \$24,450                                | \$6,500             |
| <b>Fabrication (off site)</b> | \$15,000                                | \$15,000            |
| <b>Fabrication (on site)</b>  | \$105,000                               | \$54,000            |
| <b>Contingency</b>            | \$26,850                                | \$14,000            |
| <b>Total</b>                  | \$203,000                               | \$107,500           |

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4.2 Please provide a breakdown of the costs to replace the valve assembly.

**Response:**

Please refer to the response to BCUC IR 2.4.1.

4.3 Please discuss the urgency and relative importance of these projects.

**Response:**

As discussed in the response to BCUC IR 1.18.2, for the sections of pipe at the creek crossing and the road crossing, the replacement of the short single transmission line is a mitigating action to prevent the failure of a pipeline system that is the only supply to Fort Nelson. Replacing the pipe also reduces the risk to public and employee safety.

The severity and probability of a failure of the pipe are very difficult to predict, but the probability, and thus risk, of a failure increases over time. Deferring this work would therefore increase risk of a failure of the pipeline, which would interrupt supply to Fort Nelson and pose a risk to public and employee safety.

The replacement of the valve assembly is to ensure that FEI can implement emergency procedures that include the safe control or shutdown of the pipeline system in the event of a pipeline emergency. If the inoperable valves are not replaced, FEI cannot meet its regulatory obligations.



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1 While replacing the transmission line (to prevent an incident) can take precedence over  
2 replacing the valves (to ensure emergency response is possible), FEI believes the work should  
3 be done at the same time due to the cost advantage of doing the work concurrently, as  
4 discussed in the response to BCUC IR 2.4.4.

5  
6

7

8 4.4 Please discuss the advantages and disadvantages of completing these projects  
9 at the same time vs. completing the projects one at a time.

10

11 **Response:**

12 Completing all of the work at the same time has two main cost advantages over staggering the  
13 work.

14 1. By completing all of the work at the same time lower costs are expected because  
15 personnel and equipment only have to move in to and out of Fort Nelson once rather  
16 than twice ;and,

17 2. A temporary supply to the Fort Nelson Gate Station only needs to be set up once instead  
18 of twice.

19

20 In addition, avoiding this duplication reduces the risk to employee safety as there is significantly  
21 reduced driving time and work duration and reduces the risk of an accidental interruption of the  
22 supply to the gate station and a loss of service to Fort Nelson.

23 There is a potential minor rate smoothing advantage of staggering the work; however, this may  
24 be eroded by the higher expected costs of completing the projects in isolation of one another.

25

26

27

28 4.5 Please provide the integrity management program criteria and value that  
29 supports FEI's determination that the short transmission line requires  
30 replacement at this time (e.g. wall thickness in millimeters, and/or depth of cover  
31 in inches). Please provide the measurement that shows the short transmission  
32 line has exceeded, or is expected to exceed that criteria in the near future, and  
33 therefore requires replacement at this time.

34

35 **Response:**



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1 This response also addresses BCUC IR 2.4.7.

2 FEI has inspected the site where the short transmission line is located and has visually  
3 inspected the pipe and coating. This particular portion of the transmission line serving the Fort  
4 Nelson Gate Station is believed to have been constructed in 1960. FEI has found that although  
5 the transmission line has operated at pressures greater than it is operating now, FEI does not  
6 know the material specification of the pipe (e.g. the yield strength of the pipe) and it does not  
7 have sufficient information to conclude what the wall thickness is for the entire length of this  
8 portion of transmission line.

9 The key components of FEI's Asset Design activity within FEI's Integrity Management Program  
10 (IMP) are intended to ensure that assets have been designed in compliance with applicable  
11 codes, standards and regulations, and can meet constructability, reliability, maintainability, and  
12 operability requirements in a safe, efficient, economic and environmentally and socially  
13 responsible manner.

14 When steel pipe that has unknown properties is found, either the properties of each pipe joint  
15 must be determined by testing or the pipe must be assumed to have specific maximum  
16 properties as per Clause 5.6.4 of CSA Z662-11 Oil and Gas Pipeline Systems. The maximum  
17 properties specified by CSA Z662 would not permit the pipeline to operate at the pressure  
18 required to supply the Fort Nelson Gate Station. To determine the properties of the pipe, each  
19 pipe joint of the transmission line would require complete excavation and the removal of  
20 samples. This would be equivalent to excavating the entire pipeline while operating a temporary  
21 supply to the Fort Nelson Gate Station. It is therefore expected to be more cost effective to  
22 replace the pipe of unknown qualities with new pipe.

23 In accordance with FEI's Geotechnical and Hydrotechnical Management activity within its IMP,  
24 FEI attempts to prevent and/or mitigate failure incidents caused by geohazards. Evolving  
25 geotechnical and hydrotechnical hazards are identified and mitigated before they result in  
26 damage incidents that could lead to failures with significant consequences. When the site was  
27 inspected recently, FEI found that the transmission line did not appear to be straight, although it  
28 is believed that the transmission line was straight at one time. The short single transmission  
29 line is located in very wet, bog like material and it is surmised that the stockpiling of material to  
30 form a berm nearby (for the recent development adjacent to the station) may have caused  
31 ground movement and associated pipe deflection, which may have created bending stress in  
32 the pipe wall that, when added to the hoop stress due to internal pressure, may result in a high  
33 stress condition that may lead to failure of the pipe. It is not possible to provide a calculation  
34 that confirms that the pipe has exceeded a permissible total stress as the initial state of the pipe  
35 is unknown, the correct pipe specifications are unknown, and any curvature is difficult to  
36 measure unless the pipe is exposed. However, bending of any pipe in an uncontrolled manner  
37 and after it has been subjected to a pressure test is not in accordance with the requirements of  
38 CSA Standard Z662 Oil and Gas Pipeline Systems. An alternative to replacement of the pipe  
39 would be to take it out of service and conduct a new hydrostatic pressure test; however, this



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1 would require the transmission line to be taken out of service for 3 to 5 days and there is a  
2 possibility the test would not be successful.

3 In accordance with FEI's Depth of Cover Management activity within its IMP, FEI endeavors to  
4 operate and maintain underground gas piping with depth of cover in accordance with the design  
5 and construction requirements for each installation and proactively monitors for changes on TP  
6 pipelines concurrent with other IMP Activities. Locations found not to meet current design and  
7 construction depth of cover requirements are assessed and mitigated as needed to ensure that  
8 the gas piping is adequately protected from anticipated external loads and potential damage  
9 risks. Depth requirements are established in various sources, including CSA Z662, BC  
10 regulations, and BC Ministry of Transportation, as reflected in FEI standard CON 02-05 "Piping  
11 Cover". When FEI inspected the site, FEI found that the transmission line has locations where  
12 the depth of cover does not meet the 0.6 metre requirement that is also contained in CSA  
13 Standard Z662 Oil and Gas Pipeline Systems.

14 In accordance with FEI's Cathodic Protection activity within its IMP, FEI mitigates failure  
15 incidents potentially caused by pipe condition through the use of cathodic protection, in  
16 conjunction with pipeline coatings. When deficiencies are identified, the FEI's Cathodic  
17 Protection activity requires that appropriate corrective work is initiated and completed. When  
18 FEI inspected the pipe coating, it was found to be poorly bonded to the pipe, and extensive  
19 corrosion was found under the coating. Based on these findings, it is believed that additional  
20 cathodic protection current would not be sufficient to mitigate corrosion growth and mitigation  
21 would require recoating or replacement of the pipe.

22 FEI believes that the issues identified and discussed above strongly support the need to replace  
23 the transmission line.

24  
25

26

27 4.6 Please confirm, or explain otherwise, that FEI has explored other options to  
28 prolong the life of this short transmission line, for example rehabilitation (i.e. dig,  
29 recoat and cover).

30

31 **Response:**

32 FEI has not explored other options to prolong the life of this short transmission line because FEI  
33 believes that replacement is the only option due to the issues discussed in response to BCUC  
34 IR 2.4.5. As such, FEI has not evaluated the costs and benefits associated with other options.  
35 Further, based on FEI's experience with transmission pipelines of this nature, the cost  
36 associated with rehabilitating this pipeline would be far greater than replacing the existing



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1 pipeline with pipe of known quality and condition, especially when considering the small  
2 diameter of the transmission line and the unknowns associated with it.

3  
4

5

6 4.6.1 If confirmed, please discuss the advantages and disadvantages of  
7 these alternatives and provide an estimate of these costs.

8

9 **Response:**

10 Please refer to the response to BCUC IR 2.4.6.

11

12

13

14 4.7 Please elaborate on the stresses imposed by the recent development adjacent to  
15 the station. For example, what are the stresses, what are they caused by and  
16 how do they cause an integrity concern?

17

18 **Response:**

19 Please refer to the response to BCUC IR 2.4.5.

20 Having bending of the pipe occur during operation raises concerns that imperfections may have  
21 been created in the pipe and no proof exists as to whether they will continue to withstand the  
22 operating conditions of the transmission line.

23

24

25

26 4.8 Please quantify and discuss the amount of natural gas that is leaking into the  
27 environment due to leakage at the valve assembly.

28

29 **Response:**

30 FEI is unable to quantify accurately the amount of natural gas that is leaking into the  
31 environment from the numerous valves that exist within the valve assembly, as this would  
32 require making a number of assumptions that would have a high degree of inaccuracy.



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1 The leakage is not great but is readily detectable. The valves need to be either replaced or  
2 removed in order to comply with section 37 of the *BC Oil and Gas Activities Act*, which requires  
3 that spillage must be prevented and, if a spillage occurs, the cause or source of the spillage  
4 must be remedied and the spillage must be contained or eliminated.

5  
6

7

8 4.9 Please discuss in what way the valves that are needed to control flow in the  
9 pipelines are not operable and what FEI is currently doing to mitigate their non-  
10 operability.

11

12 **Response:**

13 The valves are primarily required for maintenance to be conducted on the pipelines and for  
14 emergency response. The valves are not operable in the sense that they are stuck in place and  
15 cannot be used to shut off one of the two pipelines as described below.

16 The valve assembly discussed is located at the downstream end of where two pipelines connect  
17 together to supply the single transmission line. If it is necessary to carry out maintenance on  
18 one of the two pipelines or shut in one of the two pipelines due to integrity concerns (i.e.  
19 emergency response), the valve assembly would allow FEI to choose which pipeline will  
20 continue to operate and at the same time eliminate any impact one pipeline has on the other,  
21 thus allowing FEI to maintain natural gas flow towards the Fort Nelson Gate Station while taking  
22 one pipeline out of service.

23 In accordance with standard industry practices, FEI has attempted to free up the valves so that  
24 they operate but has not had success. The result is that if an emergency situation arose that  
25 impacted one pipeline the same situation would impact the second pipeline. In this case, all of  
26 the supply to the station could be lost as opposed to losing approximately half the supply to the  
27 Fort Nelson Gate Station. Therefore, FEI believes there is no mitigation for this scenario other  
28 than to replace the valve assembly.

29

30

31

32 4.10 Please confirm, or explain otherwise, that FEI has explored other options to  
33 prolong the life of the valve assembly, for example rehabilitation (i.e. reseal  
34 assembly and repair controls).

35



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1 **Response:**

2 FEI confirms that it has considered other options to prolong the life of the valve assembly;  
3 however, considering the design and construction activities and modifications that would be  
4 necessary to rehabilitate the existing valve assembly, the cost of the alterations required to the  
5 existing piping could be significantly greater than replacing the valve assembly.

6 One of the risks in attempting to rehabilitate any existing piping (including valve assembly),  
7 especially piping that has been in service for a long time, is that during the rehabilitation other  
8 issues can be discovered that cause difficulties to completing the work. These issues can lead  
9 to much higher costs and longer construction duration compared to installing a complete new  
10 assembly with materials of known quality and condition.

11 Another option is to remove the valves and repair them. However, it is not possible to know if  
12 these valves can be repaired until they are removed. Nor is it possible to wait for the valves to  
13 be repaired and re-installed from point of removal due to high costs.

14 Given the financial and scheduling risks associated with other options as discussed above, FEI  
15 believes that it is in the best interest of customers and the Company to proceed with the valve  
16 assembly replacement as proposed.

17  
18

19  
20 4.10.1 If confirmed, please discuss the advantages and disadvantages of  
21 these alternatives, and provide an estimate of these costs.  
22

23 **Response:**

24 Please refer to the response to BCUC IR 2.4.10.

25  
26

27  
28 4.11 Please provide the integrity management program technical criteria and value  
29 that supports FEI's determination that the valve assembly requires replacement.  
30 Please provide the measurement that shows the valve assembly has exceeded,  
31 or is expected to exceed that criteria in the near future, and therefore requires  
32 replacement at this time.  
33



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1 **Response:**

2 Please refer to the responses to BCUC IR 1.18.2 and BCUC IR 2.4.8 to 2.4.10, which provide  
3 criteria and justification for the replacement of the valve assembly.

4