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July 31, 2014

Via Email
Original via Mail

British Columbia Public Interest Advocacy Centre Suite 209 – 1090 West Pender Street Vancouver, B.C. V6E 2N7

Attention: Ms. Tannis Braithwaite, Acting Executive Director

Dear Ms. Braithwaite:

Re: FortisBC Energy Utilities¹ (FEU)

2014 Long Term Resource Plan (the Application)

Response to the British Columbia Public Interest Advocacy Centre on behalf of the British Columbia Pensioners' and Seniors' Organization *et al* (BCPSO) Information Request (IR) No. 2

On March 25, 2014, the FEU filed the Application as referenced above. In accordance with the British Columbia Utilities Commission Order G-56-14 setting out the Regulatory Timetable for review of the Application, the FEU respectfully submit the attached response to BCPSO IR No. 2.

If further information is required, please contact the undersigned.

Sincerely,

on behalf of the FORTISBC ENERGY UTILITIES

Original signed:

Diane Roy

Attachments

cc: Commission Secretary Registered Parties (e-mail only)

¹ comprised of FortisBC Energy Inc., FortisBC Energy (Vancouver Island) Inc. and FortisBC Energy (Whistler) Inc.



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1.0 Reference: Exhibit B-2, BCUC IR1.1.5, General

1.1 Would it be fair to conclude from the referenced response that rejection by the Commission of the subject LTRP would have no significant impacts on FEU either presently or in its future applications?

Response:

As stated in the response to BCUC IR 1.1.5, the FEU can only speculate on the impact if the Commission were to reject the 2014 LTRP. If the Commission does not accept or only partially accepts the FEU's 2014 LTRP, the FEU believe that information and statements of planned extensions and other information contained in the 2014 LTRP could still be used to provide context for future CPCN applications, and the 2010 LTRP (accepted on February 1, 2011) and the Companies' Five-Year Capital Plans could be relied upon, if necessary, for submitting any future applications. The *Utilities Commission Act* (UCA) does not require acceptance of a resource plan to use information contained within the plan in future applications.

The FEU take the resource planning process very seriously and the implications of a rejection by the Commission would depend entirely on the nature and reasons for the Commission's decision. Nevertheless, the FEU believe that the Commission should accept the LTRP because it has met all of the requirements of the UCA (see Table 1-2 of the LTRP, Exhibit B-1, for information on each Act requirement and where the requirement is addressed in the 2014 LTRP), it meets the Commission's directives provided in the 2010 LTRP Decision (see Table 1-3 of the LTRP, Exhibit B-1), and the FEU have followed the BCUC Resource Planning Guidelines, as appropriate, in preparing the 2014 LTRP.



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2.0 Reference: Exhibit B-2, BCUC IR 1.2.3 and 1.3.1, Energy Demand Forecasting,

Scenario Analysis

Response

2.1 Please explain how it is possible to conclude that there is no market uptake for EEC spending in excess of \$35M absent an investigation and analysis of scenarios in which EEC spending in excess of \$35M is (hypothetically) undertaken?

Response:

"Market uptake" refers to the actual uptake of past and current EEC programs. The FEU used an assumption of an EEC spending level of \$35 million based on the current understanding of market demand for EEC measures and programs in order to adjust the LTRP estimated savings to reflect reasonably "achievable" levels of EEC. This is the amount of cost-effective EEC activity the FEU believe the market will uptake based on past experience designing and running EEC programs and ongoing analysis of the current market demand for EEC programs and measures, as well as the detailed review of EEC Plans over consecutive EEC funding applications. This does not preclude the possibility of EEC spending increasing in the future if the market demonstrates a demand for more EEC measures and programs.

For the purposes of the complex task of demand forecasting, assumptions on EEC spending had to be made based on current information. Since investment in energy efficiency and conservation can demonstrate diminishing marginal efficiency returns for cost effective-spend, assuming increased spending will increase EEC measure and program uptake in a linear fashion is not a logical conclusion.

Again, the FEU would like to reiterate that they plan to undertake a new CPR during the recently applied for PBR period of 2014-2018. That CPR will examine any new technologies and trends that have come to market since the last CPR was done, and will consider the level of market transformation that has occurred as a result of EEC programs to date. As a result, updated energy savings levels will be identified. This new level of savings potential will be incorporated into future LTRPs and future EEC funding applications, making further analysis of additional EEC scenarios with varying levels of funding at this time of little additional value to customers and stakeholders.

2.2 Do the referenced responses indicate that FEU believes that it would not be possible to realize any incremental societal benefits in the event that FEU's EEC spending exceeded \$35M?



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Response:

2 No. The referenced responses simply indicate that for the purposes of long-term resource

3 planning, the FEU used an informed assumption of an EEC spending level of \$35 million based

4 on the current understanding of market demand for EEC measures and programs in order to

adjust estimated savings to reflect reasonably "achievable" levels of EEC.

It may be possible that there is more demand for EEC measures and programs in the future and increased spending could lead to an increase in societal benefits from EEC (although as explained in the response to BCPSO IR 2.2.1, this may be unlikely due to the potential for diminishing efficiency returns for cost-effective spend). It may also be possible that new efficient technologies are developed and/or existing technologies become cost-effective. It is for these reasons of a dynamic market for EEC that the FEU intend to conduct a new CPR to inform future EEC programing and Long Term Resource Plans. It is also for these reasons that actual EEC programs are developed and refined on an ongoing basis based on experience with past EEC, and analysis of current market conditions. But this development of EEC programs and the setting of EEC spending levels are separate and distinct processes from the process of demand forecasting for the purposes of long term resource planning. Demand forecasting involves the setting of informed assumptions, one of which was the \$35 million EEC budget. Please refer to the responses to BCUC IRs 1.2.3 and 1.3.1.



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1 3.0 Reference: Exhibit B-2, BCUC IR 1.8.2.2.1, Coordination of EEC/DSM Incentives

3.1 Is there a formal process by which FEU and BC Hydro ensure that their incentives programs are compatible in ensuring efficient outcomes?

Response:

- 6 Yes, through the memorandum of understanding (MOU) first signed in 2009 and cited in the
- 7 FEU's response to BCUC IR 1.8.2.2, there is a formal process in place by which the FEU and
- 8 BC Hydro ensure that their EEC/DSM programs work together as applicable to ensure efficient
- 9 outcomes.
- 10 To meet the intent of the MOU, a Project Charter was created to structure the desired
- 11 outcomes, including how they would be achieved. The Charter established the necessary and
- 12 appropriate organizational and management structure, including:
 - a communications protocol;
 - a reporting system and issue resolution process;
- guidance to determine project prioritization, work planning and resource allocations;
- a process for creating work groups, deliverables, milestones and outcomes;
- a framework on how outcomes will be achieved:
 - a process for entering into binding Collaborative Agreements; and
- clarification on confidentiality.
- The management structure of the MOU has been set up as follows:
 - **Executive sponsorship committee** (responsible for overall governance of MOU; provides leadership and vision);
 - Project steering group (executes the Charter within the framework and guidance of the MOU, ensures projects are in compliance with legislation, assigns resources and budgets, defines success for the projects through the definition of desired outcomes and success metrics, establishes areas of priority, resolves issues, prepares updates, approves communications plans/activities);
 - **Project management office** (coordinates and facilitates the smooth operation of the Working Groups and reports on progress of deliverables and key metrics); and
 - **Initiative working groups** (delivers the desired outcomes and business objectives within framework of MOU and Charter, develops Task Plans and reporting methods, offers advice, produces deliverables, delivers projects to completion, defines cost sharing arrangement).



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4.0 Reference: Exhibit B-2, BCUC IR 1.19.12, REUS Survey

4.1 Given the low response rates to the survey, is FEU convinced that the responses received constitute a random sample of all residential customers? If so, please explain how FEU is convinced of this.

Response:

- 7 Yes, the FEU are confident that the results of the 2012 REUS are an accurate representation of 8 the residential customer population, which is the best way to judge the accuracy of the survey 9 results. In the design of the survey, the FEU created a sampling frame larger than that created 10 for the 2008 REUS (25,069 versus 11,260 in 2008). This was primarily to ensure that the FEU 11 had an adequate number of responses to view the results regionally. As a result, while the 12 response rate for the 2012 REUS was lower than for the 2008 REUS (13.7 percent versus 20 13 percent in 2008), the number of responses was significantly greater (3,444 versus 2,221 in 14 2008).
- The sample was randomly selected from our residential customer (Rate 1) base; the only qualification was for a requirement for 24 consecutive billing months by the same customer at the given property. This was necessary for the Conditional Demand Analysis portion of the

18 study.

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- Weighting was applied to the results to ensure that they accurately reflected the regional distribution of the FEU customer population. Because the demographic characteristics of our customers are unknown, no other weightings were applied to compensate for any non-response bias.
 - The FEU will continue to work with our research partners to address lower response rates and to ensure that non-response bias does not significantly impact the creditability of the research.



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5.0 Reference: Exhibit B-2, BCUC IR 1.20.2, Natural Gas Prices

5.1 In FEU's view, can speculative or paper trading impact commodity prices in the short or medium run?

Response:

- Yes. The FEU recognize that market gas prices reflect speculative and financial trading as well as actual physical trades. All of this activity contributes to the proper functioning of a healthy natural gas marketplace. This trading activity is conducted by a multitude of market participants, which is important because it provides liquidity and transparency to market prices and enables the marketplace to operate efficiently in responding to market changes.
- A good example is the Western Canadian Sedimentary Basin market hub known as the Alberta Nova Inventory Transfer or "NIT" market (sometimes also refer to as the AECO market). Volumes traded at NIT are typically over six times the amount of physical flow, providing market participants with access to over 60 Bcf/d of daily transactions.¹ This has allowed the NIT market to evolve into one of the largest and most liquid natural gas trading hubs in North America.

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¹ http://www.transcanada.com/customerexpress/update/news/2011/2011-04-04-nit



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6.0 Reference: Exhibit B-3, BCPSO IR 1.2.1 and 1.2.3, Scenario Analysis

6.1 Given the response to the referenced IRs, is it appropriate to consider all scenarios as equally probable or does FEU maintain that the analysis is undertaken under uncertainty (as opposed to risk) and, as such, no probabilities can be inferred.

Response:

- As stated in the response to BCPSO IR 1.2.1, the scenarios are only intended to put reasonable boundaries on future annual demand without assigning any probabilities. Since no scenario has any assigned probability, neither probability nor relative ranking can be inferred.
- 11 Please also refer to the responses to CEC IRs 1.48.1 and 1.48.1.1.



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7.0 Reference: Exhibit B-3, BCPSO IR 1.2.5, Demand Forecast

7.1 The response to the referenced IR refers to BCUC IR 1.23.1. Can FEU confirm that this response only indicates that residential and commercial demand are only significantly statistically dependent on heating degree days (HDDs) other things equal?

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Response:

- 8 Not confirmed.
- 9 The response to BCUC IR 1.23.1 does not only indicate that residential and commercial
- demand are only statistically dependent on HDDs. The response to BCUC IR 1.23.1 also
- 11 discusses the End Use Forecast with respect to the characteristics of a good forecast as
- 12 proposed by the Midcontinent Independent System Operator whitepaper.
- 13 Part of the response presents analysis of a number of variables that residential and commercial
- demand are potentially sensitive to. As the response shows, in the case of both commercial
- and residential demand the only factor of the set of factors considered that can explain the
- 16 variance year over year is weather (HDDs).

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1	8.0	Refere	ence: Exhibit B-3, BCPSO IR 1.6.1, Access to Liquid Trading Hubs
2 3 4		8.1	At liquid trading hubs, can spot prices be affected by speculative or paper trading?
5	Respo	nse:	
6	Yes. P	Please	refer to the response to BCPSO IR 2.5.1.
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9 10 11 12 13 14	Respo	8.2 nse:	At the liquid trading hubs to which FEU has access, is the FEU aware of the daily ratio of the volume of paper-traded commodity to the volume of physical commodity traded? If so, please provide this ratio.
15	Please	refer t	o the response to BCPSO IR 2.5.1.
16 17			
18 19 20 21 22 23		8.3	At the liquid trading hubs to which FEU has access, are the spot prices at which commodity is trading made publicly available to buyers and sellers at the time that they make their various bids and offers?
	Respo	nse:	
24	Yes.		
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